



County Offices
Newland
Lincoln
LN1 1YL

16 September 2022

Council

A meeting of the Council will be held on **Tuesday, 27 September 2022 in the Council Chamber, County Offices, Newland, Lincoln LN1 1YL, commencing at 10.00 am** for the transaction of the business set out on the attached Agenda. The attendance of all Councillors is requested.

Yours sincerely

Debbie Barnes OBE
Chief Executive

Membership of the Council
(70 Members of the Council)

Councillors Mrs A M Austin (Chairman), R P H Reid (Vice-Chairman), M G Allan, P Ashleigh-Morris, T R Ashton, A J Baxter, S A J Blackburn, M D Boles, Mrs W Bowkett, Mrs P A Bradwell OBE, Mrs J Brockway, M Brookes, S Bunney, R D Butroid, I D Carrington, T A Carter, L A Cawrey, K J Clarke, M R Clarke, Mrs N F Clarke, R J Cleaver, K H Cooke, P E Coupland, A Dani, C J Davie, R G Davies, P M Dilks, T J G Dyer, I G Fleetwood, R A Gibson, W H Gray, M A Griggs, A G Hagues, A M Hall, M J Hill OBE, R J Kendrick, A M Key, Mrs J E Killey, J L King, K E Lee, C S Macey, C E H Marfleet, C Matthews, A P Maughan, D McNally, Mrs M J Overton MBE, R B Parker, S R Parkin, N H Pepper, Clio Perraton-Williams, Mrs S Rawlins, S P Roe, N Sear, P A Skinner, T J N Smith, E J Sneath, H Spratt, A N Stokes, E W Strengiel, G J Taylor, Dr M E Thompson, J Tyrrell, Mrs C L E Vernon, M A Whittington, Mrs S Woolley, L Wootten, R Wootten, R A Wright and T V Young

**COUNCIL AGENDA
TUESDAY, 27 SEPTEMBER 2022**

Item	Title	Pages
1	Apologies for Absence	
2	Declarations of Councillors' Interests	
3	Minutes of the meeting of the Council held on 20 May 2022	5 - 12
4	Tributes to Her Majesty Queen Elizabeth II	
5	Chairman's Announcements	
6	Statements/Announcements by the Leader and Members of the Executive	13 - 68
7	Questions to the Chairman, the Leader, Executive Councillors, Chairmen of Committees and Sub-Committees	
8	Review of Financial Performance 2021/22	69 - 82
9	Council Constitution - Changes to the Lincolnshire Health and Wellbeing Board Terms of Reference	83 - 102
10	Humber and Lincolnshire Joint Health Overview and Scrutiny Committee	103 - 110
11	Motions on notice submitted in accordance with the Council's Constitution	

Democratic Services Officer Contact Details

Name: **Rachel Wilson**

Direct Dial **07796 994874**

E Mail Address rachel.wilson@lincolnshire.gov.uk

Please note: for more information about any of the following please contact the Democratic Services Officer responsible for servicing this meeting

- Business of the meeting
- Any special arrangements
- Copies of reports

Contact details set out above.

Please note: This meeting will be broadcast live on the internet and access can be sought by accessing [Agenda for Council on Tuesday, 27th September, 2022, 10.00 am \(modern.gov.co.uk\)](#)

All papers for council meetings are available on:
<https://www.lincolnshire.gov.uk/council-business/search-committee-records>



**COUNCIL
20 MAY 2022**

PRESENT: COUNCILLOR M BROOKES (CHAIRMAN)

Councillors Mrs A M Austin (Vice-Chairman), M G Allan, T R Ashton, S A J Blackburn, M D Boles, Mrs W Bowkett, Mrs P A Bradwell OBE, Mrs J Brockway, S Bunney, R D Butroid, T A Carter, L A Cawrey, K J Clarke, M R Clarke, Mrs N F Clarke, R J Cleaver, K H Cooke, P E Coupland, A Dani, C J Davie, R G Davies, P M Dilks, T J G Dyer, I G Fleetwood, R A Gibson, W H Gray, M A Griggs, A M Hall, M J Hill OBE, R J Kendrick, J L King, K E Lee, C S Macey, C E H Marfleet, C Matthews, A P Maughan, D McNally, Mrs A M Newton MBE, Mrs M J Overton MBE, R B Parker, S R Parkin, N H Pepper, Clio Perraton-Williams, Mrs S Rawlins, R P H Reid, S P Roe, N Sear, P A Skinner, T J N Smith, E J Sneath, H Spratt, A N Stokes, E W Strengiel, Dr M E Thompson, J Tyrrell, Mrs C L E Vernon, M A Whittington and Mrs S Woolley

1 ELECTION OF THE CHAIRMAN OF THE COUNTY COUNCIL 2022/23

On the nomination of Councillor M J Hill OBE, seconded by Councillor M Brookes, and there being no other nominations, it was

RESOLVED

That Councillor A M Austin be elected as Chairman of the County Council for the year 2022/23.

Councillor Austin took the Chair and thanked the Council for electing her.

COUNCILLOR A M AUSTIN IN THE CHAIR

2 ELECTION OF THE VICE-CHAIRMAN OF THE COUNTY COUNCIL 2022/23

On the nomination of Councillor M J Hill OBE, seconded by Councillor K H Cooke, and there being no other nominations, it was

RESOLVED

That Councillor R P H Reid be elected Vice-Chairman of the County Council for the year 2022/23.

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COUNCIL
20 MAY 2022

3 APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillors A J Baxter, I D Carrington, A G Hagues, A M Key, Mrs J E Killey, G J Taylor, L Wootten, R Wootten, R A Wright and T V Young.

4 DECLARATIONS OF COUNCILLORS' INTERESTS

There were no declarations of interest at this point in the meeting.

5 MINUTES OF THE MEETING OF THE COUNCIL HELD ON 18 FEBRUARY 2022

RESOLVED

That the minutes of the meeting held on 18 February 2022 be signed by the Chairman as a correct record.

6 CHAIRMAN'S ANNOUNCEMENTS

The Chairman welcomed everyone to the Council Chamber and thanked councillors and officers for taking part in the County Council photograph which was an important record in the history of the Council.

The Chairman particularly welcomed Councillor Charlotte Vernon to her first meeting of the Full Council since her By-Election success in February.

Councillors were reminded that the Lincolnshire Show would be held on Wednesday 22 and Thursday 23 June 2022 at the County Showground.

Members were invited to attend the Meet Your Councillor marquee on the "One Lincolnshire – Think Bigger" stand. This marquee would provide residents with an opportunity to meet their local councillors and discuss any issues they may have.

The Chairman advised that colleagues from neighbouring North and North East Lincolnshire would be joining councillors on the stand and adult learning and Good Citizens awards would be hosted over the two days. Members were encouraged to respond to the invitation so that tickets could be issued.

The Chairman announced that she was planning to hold a service of dedication and thanksgiving in Wyberton Church on Sunday, 23 October 2022. Invitations would be sent to members nearer the date but in the meantime it would be appreciated if this date could be noted in diaries.

On a sadder note, the Chairman reported the death of former County Councillor Brian Sumner, who represented the Stamford North electoral division from 2005 until 2009 and members were invited to stand for a minute's silence as a mark of respect.

A list of civic engagements relating to the immediate past Chairman and Vice-Chairman were available from the Civic Officer.

7 RESULT OF BY ELECTION FOR COLSTERWORTH RURAL ELECTORAL DIVISION

The Council received the Electoral Return for the by-election held for the Colsterworth Rural electoral division.

8 THE LEADER TO REPORT ON EXECUTIVE PORTFOLIOS AND APPOINTMENTS TO THE EXECUTIVE AND APPOINTMENTS OF EXECUTIVE SUPPORT COUNCILLORS

In accordance with Article 5.02 of the Council's Constitution the Leader notified the Council of the appointments to the Executive and for the purposes of Part 3 (Responsibilities for Functions) the responsibilities of each portfolio holder. The Leader also notified the Council of the Executive Support Councillors he had appointed in accordance with Article 5.07.

9 STATEMENTS/ANNOUNCEMENTS BY THE LEADER AND MEMBERS OF THE EXECUTIVE

Statements by the Executive had been circulated prior to the meeting.

10 POLITICAL PROPORTIONALITY AND ALLOCATION OF SEATS TO COMMITTEES AND SUB-COMMITTEES

A report by the Executive Director – Resources had been circulated.

It was moved, seconded and

RESOLVED

1. That the Council's Committees, Sub-Committees and Panels as set out in Appendix A to the report, along with their terms of reference as set out in the Constitution be established for the 2022/23 municipal year in accordance with Council Procedure Rule 2.2;
2. That the size of each of the Committees, Sub-Committees and Panels as set out within Appendix A to the report, be agreed for the 2022/23 municipal year, in accordance with Council Procedure Rule 2.2;
3. That the allocation of those Committee and Sub-Committee seats that are required to be politically balanced as detailed in Appendix B to the report be approved;
4. That the appointment to Committees and Sub-Committees as circulated as Schedule 2 of the Order of Proceedings be agreed.

4
COUNCIL
20 MAY 2022

11 APPOINTMENT OF CHAIRMEN AND VICE-CHAIRMEN OF COMMITTEES AND SUB-COMMITTEES

A report by the Executive Director – Resources had been circulated.

It was moved, seconded and

RESOLVED

That the nominations for Chairmen and Vice-Chairmen of Committees as circulated as Schedule 3 to the Order of Proceedings be approved.

12 QUESTIONS TO THE CHAIRMAN, THE LEADER, EXECUTIVE COUNCILLORS, CHAIRMEN OF COMMITTEES AND SUB-COMMITTEES

Questions pursuant to Council Procedure Rule 10.3 were asked and answered as follows:

	<u>Question by:</u>	<u>Question to:</u>	<u>Subject</u>
a)	R J Kendrick	R G Davies	Invite to executive councillor to inspect the roads in Metherringham
b)	R B Parker	M J Hill OBE	Levelling Up agenda and social welfare
c)	R J Cleaver	M J Hill OBE	Updates on devolution
d)	P A Skinner	R G Davies	Speeding vehicles in villages
e)	S Bunney	R G Davies	Planting of trees on roads
f)	Mrs A M Newton MBE	R G Davies	Maintenance of overhanging trees on highways
g)	Mrs S Rawlins	C J Davie	Food security
h)	S R Parkin	R G Davies	Louth Active Travel Fund
i)	C E H Marfleet	M J Hill OBE	Devolution
j)	K Clarke	R G Davies	Delays in school transport
k)	P M Dilks	R G Davies	Highways alterations at

			Deepings Bypass with A15
l)	M D Boles	C S Macey	Cleveland House Surgery
m)	J L King	D McNally	Review of Spalding amenity refuse sites opening hours
n)	T J G Dyer	Mrs S Woolley	Coroners Service update
o)	K E Lee	R D Butroid	Ermine Library Hub opening date
p)	Mrs M J Overton MBE	R G Davies	Local Transport Plan
q)	N H Pepper	L A Cawrey	Update on HMICFRS

13 CALENDAR OF MEETINGS 2022/23

A report by the Executive Director – Resources had been circulated.

It was moved, seconded and

RESOLVED

1. That the 2022/23 Calendar of Meetings, attached as Appendix A to the report, be approved and the points outlined in paragraphs 1.4 and 1.5 be noted; and
2. That authority be delegated to the Head of Democratic Services, following consultation with the Chairs of the relevant Committee(s)/Working Group(s) to amend the Calendar of Meetings as and when required.

14 APPOINTMENT TO OUTSIDE BODIES

A report by the Executive Director – Resources had been circulated.

It was moved, seconded and

RESOLVED

That that Council makes the appointments to the organisations as detailed in Schedule 4 as attached to the Order of Proceedings.

**6
COUNCIL
20 MAY 2022**

15 REVIEW OF THE CONSTITUTION - CHANGES TO CHIEF OFFICER DELEGATIONS

A report by the Chief Executive had been circulated.

It was moved, seconded and

RESOLVED

1. That the division of responsibilities between Chief Officers described in the report be noted;
2. That the amendments to the Constitution set out in Appendices B and C to the report be approved.

16 OVERVIEW AND SCRUTINY ANNUAL REPORT 2021-2022

A report by the Executive Director – Resources had been circulated.

It was moved, seconded and

RESOLVED

That the Overview and Scrutiny Annual Report for 2021 – 2022 be approved.

**17 MOTIONS ON NOTICE SUBMITTED IN ACCORDANCE WITH THE COUNCIL'S
CONSTITUTION**

Motion by Councillor R B Parker

It was moved and seconded as follows:

There is little doubt that thousands of Lincolnshire people are struggling to make ends meet in the face of the biggest cost of living crisis for a generation.

We have already seen energy bills for the average household rise last month by almost £700 to just under £2,000 a year as the Government raised the energy price cap by 56 per cent to its highest ever level. Even bigger rises are forecast for October.

Most experts agree that in the coming days and weeks, many families across Lincolnshire who are already facing real hardships will suffer food poverty as the price of groceries continues to increase in line with the highest inflation for decades.

It is clear that many of those we represent need urgent help now if they and their children have a chance of surviving financially.

At the same time, energy price rises mean that profits by North Sea oil and gas producers are likely to hit almost £20 billion in the current year – up from £11.75 billion last year. These excess profits are caused, to a large extent, by rises in the cost of fossil fuels.

Accordingly, this Council agrees that the Leader of the County Council should write to the Chancellor of the Exchequer, copied to Lincolnshire MPs, imploring the Government to take immediate measures to assist those hardest hit by the cost of living crisis, including levying an immediate one-off substantial windfall tax on the billions of pounds in unexpected excess profits now being banked by fossil fuel companies.

Upon being put to the vote, the motion was lost.

NOTE: the following councillors wished it to be noted that they voted in favour of the motion: Councillors M D Boles, S Bunney, K J Clarke, R J Cleaver, P M Dilks, R A Gibson, J L King, K E Lee, Mrs A M Newton MBE, Mrs M J Overton MBE and R B Parker.

The meeting closed at 12.45 pm

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Agenda Item 6

COUNTY COUNCIL MEETING – 27 September 2022

Statement from: Councillor M J Hill OBE – Leader of the Council

COMMERCIAL TEAM

Infrastructure Services

The Commercial Team have worked on a wide variety of projects over the past year to the benefit of LCC and its wider District Council Partners. The team supported the Transport Transformation programme by helping establish a Dynamic Purchasing System (DPS) for Transport Services providing a more streamlined, simple to access pre-approved list of suitably qualified and experienced transport providers to meet the Councils transport requirements over the next 8-year period.

The Council's short-term vehicle hire contract was re-procured, supporting both the Green Masterplan and the Smarter Working Policy with a range of different vehicles and fuel types available for selection. The contract has a 'no-turn down policy' and staff can book cars to their home address. Some rates have been removed or improved.

A consultant has been procured to support the authorities within Greater Lincolnshire to develop a vision and an evidenced based assessment to deliver a better future for the communities, visitors and businesses of Greater Lincolnshire.

A furniture contract has been put in place to support the Smarter Working Programme which includes a design service, utilising the supplier's knowledge and experience in re-establishing office areas to best effect.

The Council's Learning Management System (LMS), known as 'Lincs2Learn', which allows for up to 7000 users to access a wide catalogue of courses has been re-procured.

The team have also worked on a range of projects for our key district partners, as well as other wider collaborative contracts. These included a collaboration with NKDC to procure a new Occupational Health Contract, enabling all parties to benefit from the combined volumes rates as well as a range of benefits including mobile clinics to conduct the medicals at fire stations and video appointments reducing the need for staff travel.

People Services

Work has recently concluded on the re-procurement of the Carers Support Service with a new contract being effective from 1 October 2022. The Carers Support Service seeks to improve the quality of life of carers by providing interventions that promote and support their health and wellbeing and sustain their caring role. The remodelled service has a renewed focus on early identification of carers, strength-based interventions and access to preventative community-based support. The team has also recently concluded the re-procurement of the Lincolnshire Sensory Services, which is a preventative and reablement service for children and adults with a sensory impairment both cognitive and acquired and their associated disabilities where applicable.

FINANCE

Statement of Accounts 2021/22

The government has extended the date for the publication of the audited statement of accounts for 2021/22 to the end of November 2022. The Council's draft accounts were presented to Audit Committee on the 11 July and were available for public inspection during July and August. Our external auditors, Mazars are currently reviewing our accounts with an aim to publish our final accounts within the reporting deadline.

Revenue and Capital budget monitoring Quarter 1 (Q1)

The first budget monitoring reports for the current financial year 2022/23 are based on the forecast position as of 30 June 2022. The reports were presented to the Overview & Scrutiny Management Board at its meeting on 25 August with the comments of the Board presented to the Executive on 6 September 2022. Whilst in Q1 we are reporting a small variance against our budgets, we are also aware of increasing inflationary pressures impacting our budgets, so will continue to monitor this closely and report further updates for quarter 2.

TRANSFORMATION, PROGRAMMES & PERFORMANCE

The Transformation Programme is made up of highly complex programmes of change which require a new way of working; the consideration of optimisation and digitalisation of our processes; and the development of a different skillset for our workforce.

The programme will help drive financial savings and maximise independence in order to minimise future demand on our services; all with the aim of helping to protect frontline services through delivering good value, considering the environmental benefits, demonstrating a return on investment and delivering better outcomes for all.

The programme has developed four key strategies, which are all now being implemented to help us achieve our priorities set out in the Corporate Plan:

- Our **People Strategy** drives the commitment made in our Corporate Plan to be the 'employer of choice' in Lincolnshire. The People Strategy seeks to deliver our workforce ambitions and is focusing on a variety of workstreams, including areas such as Attracting and Retaining Talent, Learning and Development and Workforce Transformation and Innovation, to name a few.
- Our **Business Intelligence Strategy** aims to provide us with the intelligence to better understand the needs of our residents and businesses. Optimising our intelligence will help us to ensure our services are aligned to these needs, whilst being more assured of the impact of our decisions and will be critical in evaluating what we can do to ensure we are continuously developing the services we provide to meet their needs in the future.
- Our **Customer Strategy** aims to deliver strong, joined up services, that are designed to ensure we are able to meet our customer's current and future needs. We put our customers at the heart of what we do, and through the strategy we will ensure our employees are clear and fair when communicating with customers and we will work with customers to improve the way that we do things. In delivery of this strategy, we are also focusing on the future

offer for the Customer Service Centre to ensure we have the right operating model in place from 2024 onwards.

- Our **Digital Strategy** outlines our digital-specific priorities that we must focus on and deliver to adapt for a digital future and to achieve our corporate vision and commitments. In looking to the future, we must make sure we have the skills, processes, culture, and tools to work collaboratively and creatively in a digital world.

Our immediate priority focusses on digital opportunities within the customer service centre; enabling greater opportunities to self-serve and reduce the number and cost of calls coming into the CSC. Specific areas of calls being looked at include: switchboard, transport, highways, libraries, registrations and email contacts.

We are also looking at process optimisation and automation opportunities across our back-office functions including areas such as managing post, blue badge processing and support to our fire service.

In addition to these four key strategies, the Transformation Programme continues to drive our Smarter Working ambitions to ensure we have the right balance of office accommodation in place to meet future business needs and ways of working.

The Passenger Travel project is reviewing our educational transport operation, including how we procure transport and support independent travel to help stabilise the budget and avoid future cost escalation.

The Corporate Support Optimisation programme is leading the implementation of the new corporate services operating model ready for when the Serco contract ends in 2024; it's also reviewing how we perform our financial services aligned to the re-design of Business World and is overseeing cost saving activity through the review of our Business Support service.

The Children in Care programme is delivering a number of workstreams across the child's journey in care to prevent escalation of need and improve outcomes for our children and young people. We are reviewing our residential estate and Valuing Care offer, and as at July 2022, 31 children have returned at a cost avoidance of £3m.

A number of other projects supporting areas such as Special Educational Needs, Adult Care and corporate systems like our Intranet have been completed and moved into business as usual delivery; however these continue to be monitored by the transformation programme to ensure they continue to deliver their intended benefits.

CORPORATE SERVICES

Devolution

Lincolnshire has huge potential for growth in the economy in high skill, high wage jobs and for spreading opportunity for our residents. Working with local authorities across Greater Lincolnshire, the Council is developing proposals for devolution that would bring the right investment into our area to unlock growth and boost living standards.

Devolution for Lincolnshire would see Government transfer some of its powers, services and budgets through a County Deal so that we can integrate them with our existing local services and target them to local need and growth across our key food, ports and logistics, and green energy sectors. This would enable strategic decisions on skills and infrastructure to be taken locally and used to drive the creation of high wage, high skills jobs across Lincolnshire.

Development of the Council's devolution asks has included consideration of how each of the powers contained within the Government's devolution framework might be used to benefit the County's residents. Careful consideration has also been given to identifying further powers beyond those listed in the framework which could be used to address the unique needs and opportunities for levelling up Lincolnshire. Devolution of these bespoke powers would not only meet local need but would provide the Government with an opportunity to enhance the devolution framework to reflect new and innovative asks such as the ones we are considering for Lincolnshire.

Greater Lincolnshire's Local Industrial Strategy and Economic Recovery Plan have been reviewed and underpin the emerging proposals; and the views of local businesses towards devolution have been sought through the Greater Lincolnshire Local Enterprise Partnership.

The Council is now seeking to learn from the experience of pilot deals in neighbouring areas such as Nottinghamshire and Derbyshire, to finalise proposals by the end of the year and to position Lincolnshire as an early candidate for any future wave of devolution deals.

COUNTY COUNCIL MEETING – 27 September 2022

Statement from: Cllr Mrs P A Bradwell OBE - Deputy Leader and Executive Councillor for Children's Services, Community Safety and Procurement.

CHILDREN'S SERVICES

Family Hubs and Start for Life programme

Family Hubs are a way of joining-up the planning and delivery of family services to improve both access and the connections between families, professionals, and providers. This is an exciting opportunity to ensure babies, children and families receive the support they need, with a great Start for Life offer at the core. The programme is supported by central government, with Lincolnshire one of 75 local authority areas eligible for a share of the £300m Family Hubs and Start for Life funding package for 2022–2025. This includes funding for the Family Hubs transformation and services such as parenting support, parent-infant relationships and perinatal mental health support. The wider 0-19 services (or up to 25 with SEND) will also be delivered through the Family Hub model.

Children's Centres

Attendance at Lincolnshire children's centres has significantly increased since covid restrictions were removed, and our early years provider continues to deliver a wide range of learning opportunities for children and families. Our summer programme, which includes fun with dinosaurs, live animals and the sensory bus, is proving popular with families.

Children's Health

The children's health 0-19 team continue to focus on the restoration and recovery of the Healthy Child Programme and the provision of high-quality services to families. This ensures that those most in need are identified and that early intervention and support is provided, delivering positive outcomes for children.

Schools

2022 was the first time that A Level and GCSE pupils faced exams since 2019 because of the disruption caused by covid. The longer-term impacts of the pandemic will become clearer over the next two years as gaps in learning are addressed by schools through the use of targeted funding for intervention and tuition. OfSTED inspections for maintained schools are going well, and it is pleasing to see the high-quality support from our education team recognised in these assessments. Working closely with the Teaching School Hub, the education team ensures that all schools have access to the best professional development possible. The uptake of the different programmes in Lincolnshire is higher than that seen nationally, which is really pleasing.

We have continued to support the Homes for Ukraine scheme by helping well over 200 children into Lincolnshire schools since May. We continue to support Afghan families, with many of the 70 plus children attending the same school for a year, providing much-needed stability.

Behaviour Outreach Support Service and Autism and Learning Difficulties Service- new contracts awarded

Following an open competitive tender, Family Action will continue to deliver the behaviour outreach support service. Meanwhile, a collaboration of special schools, led by Gosberton House Academy, will deliver the new Autism and Learning Difficulties Service. Both commence on 1 September for an initial period of three years, with an option to extend for a further two years. Specifications for the services have been revised to reflect a strong focus on early intervention and prevention and to offer robust training to professionals, alongside skilled outreach support.

Holiday Activity and Food Programme (HAF)

The HAF programme has grown significantly since 2021. During the 2022 summer holidays, there were 97 clubs offering a variety of exciting opportunities and activities, and the feedback has been extremely positive. As well as the free places for eligible children, many clubs have also offered paid-for spaces to other families. In addition, children from Afghanistan and Ukraine have also attended, alongside young carers and other vulnerable children who have been referred to the programme.

Children's homes expansion

Work on Robin House, the new children's home in Lincoln, is progressing well, as is the relocation of Strut House's short-breaks provision to the St Francis Special School site. Meanwhile, planning permission has been granted for a second new children's home in Louth. All of this has been made possible thanks to our successful bid to the DfE for match funding. We look forward to the opening of Strut House and Robin House in autumn 2022, with the Louth home expected to open in October 2023.

Fostering

Work to recruit and retain foster carers continues, and this remains very challenging both regionally and nationally. Following the pandemic, we have seen several households return to this role. We continue to engage with existing and potential foster carers, as well as local employers who wish to become fostering-friendly. The positivity of our staff, foster carer champions and the wider fostering community are a good advertisement for the service and an important way to attract new carers.

ADULT SKILLS & FAMILY LEARNING

The 2021/22 has proved to be a challenging year for those involved in delivering Adult Learning programmes as we continue to work through the legacy of Covid-19. Fantastic work has taken place by our contracted Learning Providers and Family Learning tutors to respond to the needs of our learners and deliver a programme that is relevant to their changing needs. End of year figures show that we worked with over 6,700 learners, delivering over 1,300 qualifications. Throughout 2021/22 the programme continued to be aimed at targeted learners with the effect that 52% of learners were unemployed and looking for work, 28% lived in areas of deprivation and 25% previously had no, or low levels of qualifications.

In spite of the challenges faced, the programme continues to deliver good outcomes for the learners involved. The Leader of the Council, Councillor Martin Hill OBE and Council Chairman Councillor Alison Austin were delighted to present 3 worthy winners with their Learner of the Year Awards at the Lincolnshire Show on 22nd June. From a long list of nominations, the Adult Skills & Family Learning Board selected Ann Slater from Riverside Training in Gainsborough, Gary Martin from Abbey Access Training in Lincoln, and Craig Benton from CLIP in Mablethorpe, in light of their hard work and dedication to Learning.

We are very proud of the work we have done this year in partnership with local community groups and family hosts to provide learning opportunities for Ukrainian families. This includes provision provided in South Kesteven, Stamford, Grantham, Bourne, Boston, Market Deeping and Lincoln. Additional ESOL provision has been organised to meet this extra demand in year. Very positive feedback has been received from our responsive approach.

Contracts have been signed with 21 Learning Providers to deliver training courses to 6,500 learners in the 2022/23 academic year. The service will continue to prioritise under-represented learners with 40% of provision planned to be delivered in areas of deprivation, targeting unemployed learners looking for work, and those with low levels of qualifications who will benefit the most from our programme.

Alongside the Adult Learning programme we are delighted to be able to offer numeracy courses funded out of the £4 million of Multiply funding launching this Autumn. Courses will be targeted at adults aged 19 and over who do not already have a GCSE at grade 4 or above. These new courses will make a real difference to the prospects of adults in Lincolnshire who are being held back from their dream jobs. Training providers have been procured and delivery will commence in October; programme updates will be included in future statements.

COMMUNITY SAFETY

Domestic Abuse (DA)

The DA partnership is now in its second year of operation and is working effectively. In that time a great deal of work has been undertaken to develop the response to DA in Lincolnshire in line with the DA Act statutory duties. These include implementation of the partnership strategy and delivery plan as well as the commissioning plans for the outreach and community-based service and safe accommodation provision.

Since December 2021 one of the main focuses has been the recommissioning of the DA outreach and Independent Domestic Violence Advocates (IDVA) service and commissioning new arrangements in relation to safe accommodation, extending and improving the provision we have in Lincolnshire.

The service specifications and contract variations are being completed to meet the needs of victims and survivors in Lincolnshire based on the extensive need's assessment undertaken in 2021, in addition to more recent demand and prevalence analysis at the beginning of this year, alongside stakeholder and survivor feedback. The new outreach and IDVA service will

be commissioned from April 2023 and the additional safe accommodation support started in May 2022.

DA has a complex financial picture both nationally and locally, however a commissioning budget of £1,655,000 per annum for the outreach and IDVA service has been secured across the three key partners being Lincolnshire County Council (LCC), Office of the Police and Crime Commissioner (OPCC) and Integrated Care Board (ICB), which is the first tripartite agreement in this area and is a very positive way forward.

The DA partnership team is now fully operational with only one more position to recruit to by the end of the year, which is in relation to the development of a countywide sanctuary scheme. The DA trainer and stay safe education officer have been busy reviewing and developing the training and education offer to schools and professionals and have already expanded this greatly, being able to offer a wider content but also reaching more people including more ages within primary schools.

A variety of operational activity has been taking place including the development and implementation of a partnership communications strategy and communications campaigns, development of the DA website, management, and coordination of the MARAC (Multi agency risk assessment conference) process, developing and implementing a countywide response to child to parent carer abuse as well as starting some targeted work in relation to dementia and our response to perpetrators.

Safer Lincolnshire Partnership

All Safer Lincolnshire Partnership (SLP) Core Priority Groups (CPG) are now well underway in drawing up their respective delivery plans to ensure appropriate multi-agency activity is identified to address the strategies allocated to them. A range of measures are in place/being developed, including routine monitoring of the delivery plans, inclusion of outcome measures, a dashboard for priority areas and regular scanning of the community safety 'environment', to ensure appropriate progress is made in respect of the identified issues and that the Strategy Board is alert, and proactive in responding, to emerging issues.

As a result of the new serious violence duty, we are expecting to see serious violence become an explicit priority for Community Safety Partnerships (the SLP in Lincolnshire) and, ultimately the responsibility of the County Council. This is likely to commence in January 2023 and will bring with it a duty to work in partnership, produce a needs assessment and develop a strategy. At its last meeting the Strategy Board agreed to adopt serious violence as a priority now and establish a CPG ahead of the duty coming in. The Lincolnshire Police & Crime Commissioner (PCC) has commissioned and received a needs assessment produced by colleagues in Public Health; the CPG will work through the findings contained within this document to draw up a strategy. The strategy will be presented to the December meeting of the SLP Strategy Board for sign off.

Establishing the serious violence agenda under the SLP is done so in clear recognition that this cross cuts with other areas of business, the Domestic Abuse Partnership in particular, and means that we can have oversight to ensure there is no duplication of activity.

As well as commissioning the serious violence needs assessment, the PCC will fund the post to complete the serious violence strategy and is also providing funding for a Co-ordinator (2-year position) and interim support.

Ukraine

Since Russia invaded Ukraine at the end of February, the County Council has been responsible with partners across the county, for supporting the arrival of Ukrainians fleeing the conflict.

Around 500 Lincolnshire households have received or will shortly welcome Ukrainian guests. Over 860 Ukrainians are now settled in the county, soon to be joined by around 300 more. I want to express my heartfelt thanks to all sponsors for offering their hospitality.

Many guests have already moved into education and work, with some now living in their own homes. We are currently contacting hosts whose sponsorship reaches 6 months in September and October, and I'm delighted that over 75% of hosts are continuing to offer accommodation beyond that point. For those sponsors whose arrangements will come to an end, it is not easy to take strangers into your home, but you stood up when needed and I thank you for providing a place of respite from trauma for your guests.

We have recently launched two surveys. Firstly, we are contacting around 3,000 people in Lincolnshire who expressed an interest in being sponsors but have not yet matched with guests. Of these, to date, over 360 have confirmed that they are still willing to be hosts. This is a wonderful response. We are also asking people who have not previously expressed an interest but would like to be sponsors, to contact us. As some existing arrangements come to an end, this gives an excellent pool of people willing to offer ongoing support.

Lastly, I'd like to thank the community groups which have been offering support, the voluntary sector, District Councils, the Wellbeing Service, and other partners, along with staff across the County Council in Children's Services, Trading Standards, Business Support, and elsewhere for their work, often behind the scenes, to ensure that our Ukrainian guests have the support they need at what has been a very distressing time.

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COUNTY COUNCIL MEETING – 27 September 2022

Statement from: Councillor Mrs W Bowkett – Executive Councillor for Adult Care and Public Health

ADULT CARE

Home Care Attraction Campaign

Given the challenge of recruiting enough skilled care workers in Lincolnshire. In March 2022, the Adult Care External Workforce Strategy Group in partnership with a company called Social Change initiated an attraction campaign. The key messages: 'It's not a job, it's a life' and 'It's not a job, it's a calling' draw attention to the benefits of job security, career progression and work-life balance present within adult social care that cannot always be found in other sectors.

The campaign attracted 155 people to apply for employment in the home care sector. Social Change are currently undertaking an end of campaign evaluation which will review key metrics relating to recruitment. The evaluation will help to inform how further improvements to recruitment campaigns could be made to strengthen attraction and recruitment into the care sector.

In House Day Services

I am pleased to say that the Lincolnshire County Council restaurant 'The Quad' re-opened in June 2022 at Lincolnshire County Offices. Officers from adult care day services are co-ordinating the running of the service, which provides the opportunity for those with learning disabilities to gain valuable work experience and to develop their skills in catering, serving and customer service.

Direct Payments Policy

Direct Payments enable eligible people to have more choice and control over their care. An updated policy is now available which was co-produced with a group of Lincolnshire residents, including Direct Payments recipients and carers, which presents information on Direct Payments in an encouraging and user-friendly way. The number of people using Direct Payments has grown significantly which is a priority for my area.

The Lincolnshire Safeguarding Adults Board (LSAB)

The LSAB continues to provide support and guidance to partners on a number of complex areas of practice; and to support this, has recently developed and refreshed guidance around specific issues such as self-neglect, cuckooing and managing allegations against persons in a position of trust.

The 'Team Around that Adult' initiative has also been very successful in supporting partners to better support people with complex lifestyles where a traditional approach has not been successful. This has now evolved further, where key partners have identified the 'top 10' most challenging individuals to their organisation; and a small multi-agency audit group develop a support plan, identify themes and seek strategic solutions which will offer long-

term practice improvements. The first audit group was very successful, with positive feedback from partners and the next meeting is scheduled to take place shortly.

The Annual NHS Safeguarding Adults Collection data was successfully submitted and demonstrates continued improvement for safeguarding practice in Lincolnshire.

The Adult Safeguarding Team.

The Adult Safeguarding Team worked hard through the Covid 19 pandemic to ensure that adults at risk of harm were appropriately protected and supported. A recent internal audit found that the Council and Adults Safeguarding Team acted promptly to explore alternative options to meet the requirements of the Care Act, with updated safeguarding guidance and putting in place a risk assessment framework to prioritise safeguarding referrals and mitigate the risks presented by the visiting limitations imposed by the Covid 19 pandemic, resulting in a high assurance opinion.

Approved Mental Health Professionals Service

The new integrated day time and out of hours Approved Mental Health Professionals (AMPH's) Service went live on the 1 April 2022. The team provide a critical support to people at times of mental health crisis. The team also play a valuable role in promoting least restrictive practice and where possible avoiding the need for admission to Mental Health Inpatient Care.

Previously the daytime service was provided by Lincolnshire Partnership NHS Foundation Trust (LPFT) but following a decision by LPFT that the service was no longer sustainable a new integrated service has been developed by the Council. The new integrated service will deliver more joined up outcomes for the people who need support.

Exploring Occupational Therapy Integration in the Community

We are exploring the opportunities presented by closer collaboration between Community Occupational Therapy services in Lincolnshire Community Health Services (LCHS) and Lincolnshire County Council (LCC). Working closely with colleagues in the Primary Care Networks and our Neighbourhood Teams in the south of the county we are working together to prevent unnecessary duplication by ensuring people see the right therapist at the right time, the first time. We are exploring joint decision making at triage, joint training, shared documentation as well as myth busting that challenges custom and practice.

It is expected that these changes will also help speed up service response time and address the backlog of assessments that exist in both health and care organisations.

PUBLIC HEALTH

Greater Lincolnshire Public Health Pilot

We are now seven months into our Greater Lincolnshire Public Health Pilot, which will reach a decision-point in February 2023. At that point, we will decide if the arrangement should be formalised on a permanent basis, if it should continue for a fixed duration or if we should bring it to an end. The Local Government Association has been commissioned to carry out an

independent evaluation of the pilot and the results of this evaluation will feed into the decision-making process.

So far, the pilot has led to:

- Regular collaboration between the Greater Lincolnshire Public Health Senior Leadership Team.
- The creation of a Greater Lincolnshire Public Health Oversight Board.
- Development of a single Health Protection Service covering Greater Lincolnshire.
- Cooperation between the three Public Health Intelligence Functions to agree a set of core principles and to identify opportunities for closer working (such as Covid-19 Intelligence and Suicide Surveillance).

We are currently exploring other potential areas for a Greater Lincolnshire approach, including the Substance Misuse Services and the Workforce Development Programme.

Know Your Numbers (Hypertension)

At the full Council meeting in December last year, I announced that Public Health would be working with local health colleagues to develop a Know Your Numbers campaign in Lincolnshire. Since then, an article has been included in County News, highlighting the importance of knowing your blood pressure and raising awareness of the services available to support people.

Additionally, our integrated adult lifestyle service, 'One You Lincolnshire', attended the Lincolnshire Show to promote Know Your Numbers and to demonstrate how the services that they offer can assist people in managing their blood pressure. The Blood Pressure UK 'Know Your Numbers' awareness week took place from the 5 September and we worked with the Communications department and the Integrated Care Board to develop a plan and produce joint communications relating to the campaign.

Child Weight Management

In January, an agreement was made for a Child Weight Management programme to be established this year. We produced a report on children's healthy weight in April and developed a service specification. I am delighted to announce that our new children's weight management service, known as 'Energy', is launching this month. Energy is aligned as a family resource to support results from the National Child Weight Measurement scheme. During 2021/22, our Integrated Healthy Lifestyle Service supported over 2,400 adults to lose at least 5% of their total body weight. Following this excellent outcome, we are optimistic that Energy can demonstrate similar successes.

Health Inequalities

Public Health have created a dedicated workstream to support work on health inequalities. In the spring, we identified a programme team to provide specific support to the Integrated Care System (ICS) Clinical Diagnostic Hub Programme. We are co-leading the NHS ICS Health Inequalities strategy development and are in the process of defining strategic, tactical and operational priority actions across Lincolnshire. These actions will be developed into a clear narrative for how the ICS is addressing health inequalities, which will add to the evidence base around disparities in Lincolnshire. We also chair an ICS and Population Health Management

(PHM) Health Inequalities working group, which supports the delivery of Primary Care Network profiles with a focus on Health Inequalities. The group also works to improve and standardise Health Inequalities recording, analytics and reporting across Lincolnshire.

Oral Health

Oral health issues, such as tooth decay and gum disease, can cause pain and discomfort, which negatively impacts overall wellbeing. Thankfully, poor oral health is largely preventable, which is why oral health promotion is another important priority for public health. Earlier this year, we received £115,000 to develop oral health promotion work across Lincolnshire and we have worked with the Oral Health Alliance Group to identify the best use of this funding.

We currently have a range of local projects underway to support oral health, including:

- A programme that provides toothbrushes and toothpaste to families living in Boston when their child reaches 6-8 weeks of age, to support good oral health behaviours and access to fluoride toothpaste from a young age.
- The Lincolnshire Smiles programme, delivered by the Community Dental Service, which is a supervised brushing programme in early years and primary education settings to prevent decay and establish good life-long oral health behaviours.
- A programme called Swallowing, Oral Health and Nutritional Ambassadors – or SONA for short – which improves outcomes for older adults by increasing social care staff knowledge and skills in oral health.

Public health is also working closely with the Local Dental Council, NHS England and Health Education England to explore ways to improve the challenges around access to a local NHS dentist.

Substance Misuse

In Lincolnshire, our substance misuse service is delivered by the organisation We Are With You. Over the past year, using additional funding from Central Government, we have been able to invest in additional capacity to support people who experience harm from alcohol and/or drug use. For example, in Lincoln we have piloted a female specific worker who has supported vulnerable women to manage their alcohol or drug use and to successfully progress through treatment. We are delighted to be continuing to fund this post, and others, to improve outcomes for people in Lincolnshire over the coming year.

Mental Health and Wellbeing

Protecting the mental health and wellbeing of people – children and adults alike – across Lincolnshire remains a key priority for Public Health. Within this broad programme of work there are some key areas of focus including:

- Helping people to understand how to look after their mental wellbeing.
- Building mental health promoting places and resilient individuals, families and communities.
- Assisting people across Lincolnshire to know how to support those around them through training such as Mental Health First Aid.
- A programme of work around suicide prevention that includes improving our understanding of people at risk of suicide (and targeting support services accordingly) and working with the CCG to commission a suicide bereavement service.

In the second week of May, we launched a communication campaign for Mental Health Awareness Week. We continued to build upon this, developing a broader public health communication plan, based on the Five Ways to Wellbeing, which began on the 10th of September and will run until World Mental Health Day on the 10th of October. We also recently produced a media and communications campaign leading up to World Suicide Prevention Day, which took place on the 10th of September. This campaign encouraged people to utilise the free Suicide Awareness e-learning programme by Zero Suicide Alliance. The Covid pandemic exacerbated mental health and wellbeing needs for many people across Lincolnshire and so we will continue to prioritise this area of work to make sure we have a strong approach to mental health promotion across Lincolnshire.

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COUNTY COUNCIL MEETING – 27 September 2022

Statement from: Councillor R D Butroid – Executive Councillor for People Management, Legal and Corporate Property

PEOPLE MANAGEMENT

Attraction and Retention Framework

The main area of focus at the present time is the County Council's ability to manage the challenges around attraction and retention. Following the introduction of a new Attraction and Retention Framework, services are making use of the short, medium, and long-term solutions available to them to improve their attraction and retention of staff.

Short term solutions we have implemented include making it easier for people to apply by using CVs in place of application forms and streamlining the process from advert to selection to make it quicker; for example taking one reference instead of two (excluding safeguarding posts) and closing adverts earlier than the closing date when we have sufficient suitable candidates. We have developed a welcome pack which is due for launch imminently, and in the autumn, we will launch our updated recruitment pages on the corporate website.

From a retention perspective we are introducing 'stay interviews' and updating the exit interview process. Longer term solutions include shortening recruitment processes further with efficient policy driven processes; including agency to permanent, temporary to permanent, student placements, relief workers, fixed term, secondment to permanent recruitment; as well as recruitment and retention incentive payments and additional apprenticeship posts through our 'Grow our Own' model. This has recently seen the Council commit to a significant investment in Trainee Social Workers, with fifteen individuals commencing training from September 2022 with the aspiration to match this year on year for the next three years.

Apprenticeships

As of 1st August 2022, the total number of apprentices was 300 on role, which is an increase from 262 as of 1 January 2022. 72% of the apprenticeship training provision is being delivered by local providers. The Council is supporting 20 apprentices through the levy transfer scheme currently and the priority groups for our next levy transfer offer is under consideration.

Health and Wellbeing

Support for employee mental health remains a priority. We are monitoring the use of the new mental health first aider provision which launched in October 2021. There have been 21 contacts to the service with 86% of cases due to personal and 14% due to work issues. We are continuing to run resilience workshops which have been attended by 800 employees and managers so far.

In addition to their usual service, the Employee Support and Counselling Team are providing 'wellbeing check-ins' for staff and are developing peer support groups to help colleagues experiencing grief and loss which will go live once specialist training is completed. There is a new offer of assessment, priority referral to mainstream services and trauma support from specialist mental health practitioners as part of their offer to the Lincolnshire Health and Social Care system.

Following the One You Lincolnshire fitness challenge, employees have had the opportunity to sign up for a Health MOT trial to access advice and support to help them develop healthy habits and make positive lifestyle changes. 21 employees took part in the six-week trial. We are reviewing the feedback as the low take up suggests it may not be something there is a need for. Greater numbers have attended the One You Lincolnshire webinars that we have promoted, which cover health improvement and the free range of services available to support people to keep fit and active. e.g. assistance with smoking cessation and weight management support.

Equality, Diversity, and Inclusion

A new annual report is being developed covering the Council's statutory public sector equality duty under the Equality Act 2010.

This will include:

- The diversity characteristics of the Council's workforce.
- The diversity of applicants applying for and being successful in securing roles through recruitment.
- The impact of key policies including, disciplinary, capability and grievance.
- The profile of employees leaving the organisation.
- Activities which take place to support the engagement and inclusion of our employees.
- Responses to our employee survey and exit surveys.
- How the council engages with the communities of Lincolnshire.
- How council services and information is made accessible.

The report will identify actions to:

- Improve our understanding of the experiences of future and current employees.
- Improve the experience and inclusivity for all employees.
- Contribute to our aim to be an employer of choice.
- Contribute to our recruitment and retention strategy.

Culture and Leadership

The Council's programme of a culture and leadership diagnostic is now underway to assess the views of leaders and the workforce on the 'how we do things around here' test.

As part of the diagnostic of what the Council's culture is, over 70 employees have volunteered to form part of the Culture Change Team and are assisting with four workstreams:

- Interviews with senior leaders (including the Corporate Leadership Team).
- Focus groups with members of the workforce.
- A Leadership survey which is open to the whole workforce.
- An information dashboard.

The leadership survey is complete and the senior leader interviews and focus groups are currently taking place. The work will continue until the end of September 2022 with a report published by November 2022. The report will be shared with the Corporate Leadership Team and then the whole workforce.

This overall work will enable us to understand, for example, whether we are a learning organisation, how empowering are our leaders and how well they demonstrate distributed leadership to improve our agility and performance. This will inform what action we need to take as an organisation.

LEGAL

Recruitment

We have recently made two appointments to Lawyer posts in Child Care. Both successful candidates were existing trainee solicitors who had spent two years training with LSL. This is an excellent return on the time and effort invested in their training and the first step towards growing our own Child Care lawyers in the face of a national shortage and extreme competition for qualified candidates.

LEXCEL

On 11 and 12 August 2022 we underwent our annual two-day inspection of our compliance with the LEXCEL practice management standard. The inspection involved consideration of our processes and procedures, investigation of a number of our case files and interviews with a number of our lawyers and support staff. The result was outstanding with the inspector finding no areas where we did not comply with the practice standards. This is an unprecedented outcome for LSL and provides strong assurance that the processes and procedures underpinning our work are robust and embedded in our practice.

CORPORATE PROPERTY

Assistant Director of Corporate Property

A recruitment exercise is underway to find a permanent replacement for the current interim Assistant Director, with interviews taking place on 28 September 2022.

Land and Property Asset Management Plan

A draft was presented to the Corporate Leadership Team and Assistant Directors and further in-depth discussions are currently underway with directorates and members. The latest draft was presented to the Property Board in July and, following further internal consultation, will be progressed to the Executive.

Early Years Estate

This initiative was set up to support the suitability and sufficiency of the Early Years estate. There has been a successful bid for Greater Lincolnshire One Public Estate Opportunity Development Funding (GL OPE SDIP) for a feasibility study to inform the process. Consultants have now been appointed to carry out the works in the forthcoming months.

Central Lincoln Campus

Following a period of bedding in Smarter Working, a review of future working practices and any resultant specialist service or property needs is underway. In parallel to this, a property review will cover current and future operating costs; short, medium and long term condition issues. The requirement to decarbonise the estate by 2050, Disability Discrimination Act (DDA)/accessibility, electric vehicle charging infrastructure and green travel plan will provide an options appraisal for the future of the Councils Lincoln based estate. Works commenced in July on essential repairs to the rear wall, with restriction on car park access to West Parade.

Avenue buildings – Newland campus

The buildings are ready to be being cleared and IT decommissioned. Marketing for disposal is imminent.

Registrars

Site visits have been carried out. New proposals have been worked up and are being considered as part of the Newlands Campus overview.

Fire & Rescue training Centre Waddington

We have agreed to acquire the site for the continued use by Lincolnshire Fire and Rescue. Terms have been agreed and the key decision for purchase of the site was approved and is currently with legal colleagues for exchange and completion. As a result, an Options Appraisal with GL OPE SDIP funding for a Joint Emergency Services Interoperability Programme (JESIP) training facility on-site in the future has been approved by the Blue Light Steering Group. A briefing and site visit took place in August.

IVO Spalding

Notice has been served on the community group, to enable the property to be used as a Young People's Learning Provision (YPLP) base. Discussions with group and Adult Services have identified alternative bases for the multiple community group activities.

The Collection

Works are now complete on the roof and chiller replacement. Further improvements are being discussed with Culture.

The Archives

Roof replacement works have been completed, with only minor snags outstanding.

Property Services Contract

The existing Vinci contract is due to end in 2025. A report to the Commissioning Board has provided an update on the work being undertaken to review options. A final report on proposed procurement options is to be developed.

Horncastle Youth Centre

The Horncastle Youth Centre sale completed on 18th August. (£300k)

COUNTY COUNCIL MEETING – 27 September 2022

**Statement from: Councillor L A Cawrey, Executive Councillor for
Fire & Rescue and Culture Services**

FIRE & RESCUE

Operational Response

Lincolnshire Fire and Rescue's operational response to emergency incidents has returned to the pre-Covid levels of 2019/20. However, trends have changed in line with the blended approach to work; for example, as more people are working from home, more dwelling fires are taking place in the daytime. The main reason for the increase in incidents is due to household equipment.

Through the months of July and August, LFR responded to a variety of incidents linked to environmental impacts; our crews worked in extreme 40c temperatures dealing with a multitude of fires. Our response to wildfires in the first four months of this financial year has exceeded the annual total for the last three years.

Her Majesty's Inspectorate (HMI) for Constabularies and Fire and Rescue Service

The HMI re-visited Lincolnshire Fire and Rescue in May to discuss the progress we had made against the two causes for concern which related to our fire protection function and improvements in our approach to Equality, Diversity and Inclusion. The conclusion of the visit was that LFR had made good progress against both elements. We continue to liaise with HMI representatives on these two areas. A further re-inspection focused on our continued improvements in protection will take place in October, whilst the work relating to the progress against our EDI agenda has been sufficient for HMI to not require further updates and will inspect the on-going progress within round 3 full inspection of the Service early 2023.

Integrated Risk Management, Operational Support & Service Support

The Integrated risk management team have gone from strength to strength and this was reflected in the 2021 HMICFRS report that highlighted a number of areas of good practice and improvement. Business Continuity, Health & Safety and National Learning were all cited within the report and the Service continues to perform well in these areas. This demonstrates some exceptional development within the department and the team should be rightly proud of this achievement.

Fire Protection

With a detailed action plan developed following the feedback from the HMICFRS inspection, the team have continued to focus their efforts on the three main areas of feedback: delivery of the risk-based inspection programme, the quality assurance of protection activities and the administrative elements of the function. A robust reporting mechanism has allowed regular updates to be given, with progress outlined against the specific areas. Work has continued into 2022/23 and good progress has been made.

Having successfully completed the national building risk review exercise, (inspecting all known high rise residential buildings), the national focus has now turned to medium rise premises,

(buildings with 4-7 floors). I am pleased to report that we have started preliminary work and are looking to confirm numbers and locations of this type of building across the county.

As a result of feedback from local audit activity and a national recognition of issues with staffing in the care sector, proactive targeting of fire protection requirements in care homes has been carried out by the team. We have been working closely with the county council's Public Health colleagues to confirm required standards and support compliance within homes. Our next planned focus will be hotels across the county, blending physical visits with the provision of information to support compliance.

Fire Prevention

Our 'resource to risk' work, that sees areas identified as 'high risk' across the county proactively targeted, is now embedded as part of our delivery strategy. We have seen an increase in the number of safe and well checks being carried out.

The team have formed part of the working group that has come together to support the Homes for Ukraine work. We have provided fire safety information in a variety of formats and languages and developed the initial check proforma. Recognising our specialist resources and capabilities, we will be carrying out the second follow up visit to all premises hosting Ukrainian families. We will be carrying out a safe and well check but have worked in partnership to add additional elements to the visit, for example child safety, domestic abuse concerns and safeguarding concerns.

CULTURE

Trip Advisor Travellers' Choice Awards

Lincoln Castle, The Collection Museum, the Museum of Lincolnshire Life and the Battle of Britain Memorial Flight Visitor Centre have been awarded Trip Advisor Travellers' Choice Awards. These awards are based on visitor reviews left on the travel website, Trip Advisor, and only those venues with the very best reviews over the last 12 months are recognised with the award.

The Travellers' Choice Awards put our sites in the top 10 per cent of listings on Trip Advisor and are a glowing indictment of the passion and enthusiasm of our staff and volunteers, who truly bring the county's culture and heritage to life at these four amazing venues.

Easter weekend at Lincoln Castle

With the arrival in April of Lucy the Dragon, a life-sized model of a dragon built into the castle wall, we attracted a wealth of publicity over social media, local radio and press – with her introductory #MeetLucy Facebook post having reached over 120,000 impressions and counting!

Easter weekend was the most popular weekend we have ever seen at Lincoln Castle with 60,000 people visiting over the four-day period and 1,000 children and families taking part in the Dragon Quest trail, hunting down different coloured wire dragons installed around the grounds.

Lucy the Dragon has remained extremely popular with children and adult as the centre piece of 2022's theme of 'magic and illusion' which has included lots of immersive added-value story generating family events and trails - such as the Victorian Dragon Hunters and Once Upon a Castle. The activities are also accompanied by a first edition of "The Lion, The Witch and The Wardrobe", on loan from the British Library and on display in the Magna Carta vault.

The Great British Jubilee Picnic

Adorned in red, white and blue, Lincoln Castle provided the perfect setting for celebrating the Queen's Platinum Jubilee in June. Throughout the extended Bank Holiday weekend there was a variety of live entertainment on the platinum band stand; from a 1940s singer to historic brass by Queen Victoria's Consort, live screening of BBC coverage and plenty of space for families to bring their own picnics and soak up the atmosphere of this historic and joyous occasion.

Lincoln Castle joined the rest of the nation in celebrating the Jubilee with beacons on the walls lit by The Lord Lieutenant and The Mayor. Two thousand free tickets were made available in advance, allocated within 48 hours, as people congregated on the South Lawn to join in with the nationally-choreographed celebration of bugle call, piper and choir.

The whole weekend was a great success as the castle welcomed 29,500 guests over the four days, averaging over 8,500 per day Thursday to Saturday, and the café enjoyed its most successful days so far. Unfortunately, the typical British weather significantly dampened visitor numbers (but not the spirit!) on the Sunday, but there was one stalwart family who endured the whole day in their pop-up tent.

Food and Drink and Craft Beer Festival

Lincoln Castle hosted a 16-day long celebration of Lincolnshire's best food, drink and entertainment. From Dirty R00ts street food to Goods Plant Base Bakery, Barbell Burger or Gyros there was something for everyone to enjoy during those glorious summer evenings. Over 50,000 visitors sampled the very finest of the county's hospitality in its favourite green space, with a packed programme of day-time and evening music entertainment, featuring the Lincoln Ukulele Band and Backstage Brass. In addition to the free entertainment, there were ticketed activities such as morning yoga, wine-tasting and a set by Norman Jay MBE.

One of the most talked about activities was the call of "all aboard!" for the miniature steam railway which chugged along the driveway. Another unforgettable highlight was the screening of the Woman's UEFA Championship final on 31 July with 600 spectators celebrating the Lionesses' victory!

Exhibition: Gaia by Luke Jerram

Visitors were able to explore our planet like never before through the awe-inspiring art installation, Gaia, by the same artist who brought Museum of the Moon to The Collection in 2019. This exhibition attracted 32,000 visitors between March and May making it the second most popular exhibition we have ever hosted. This brought in new audiences and generated £11,500 in donations through a 'pay what you decide' approach which aimed to ensure the exhibition was accessible to all. A number of events alongside the exhibition added value to the experience, which included a Planetarium, yoga, late night events and chilled sessions.

Libraries

We welcomed StoryTrails, the UK's largest immersive storytelling experience, to Lincoln Central Library on Saturday 30 and Sunday 31 July, celebrating the city's well-known heritage alongside the lesser-known stories of local people. Working hand-in-hand with local creatives and the community, StoryTrails and the Central Library team helped collect previously untold stories from local people that were incorporated into the weekend's major event.

At the event, visitors explored stories across virtual and augmented reality. As well as through a series of installations, bringing the physical and digital together, they experienced Lincoln like never before. Over 1,600 people attended the weekends event, with many stopping for the best part of the day so that they could experience all that was on offer. Feedback was overwhelmingly positive with many emerging from the immersive cinema experience with a tear in their eye, having been touched by the stories told.

Linked to the project's legacy work, the Augmented Reality Imp trail created for the project will be available for city visitors to use on their own devices until the end of the year.

Supporting Ukrainian Refugees

The team at Louth Library, working with a local organisation, the East Lindsey Area of Sanctuary (ELAS), have been welcoming a group of Ukrainian refugees and their host families to weekly coffee mornings. Working with ELAS to support the group further, the library is also hosting the Grimsby Institute during these weekly sessions who are providing free English for Speakers of Other Languages (ESOL) classes to the group. Ukrainian language stock is being provided at Louth and a number of other larger core libraries where we are aware of demand. A number of these libraries, such as Boston and Stamford, are working to engage with local groups and encourage use of our facilities.

Skegness Library have also started working with a group of refugees that include people from Iran, Iraq and Africa and are holding a weekly social session with the support of a local volunteer that includes things like survival English. This group are housed in various local guesthouses rather than with host families, and so their social opportunities/support is quite limited and while has only been going a few weeks they have feedback that it is making a real difference for them.

COUNTY COUNCIL MEETING – 27 September 2022

**Statement from: Councillor C J Davie, Executive Councillor for
Economic Development, Environment and Planning**

GROWTH

Economic Infrastructure

The South Lincolnshire Food Enterprise Zone near Holbeach in South Holland continues to generate interest and investment. As Members will recall, the servicing of the whole of the 15-acre phase 1 was completed and the marketing launch took place in Spring 2021. Since then, five of the 12 plots have been sold, which will see a mix of speculative and owner-occupied units for small businesses and will complement the University of Lincoln's two buildings, the Food Centre of Excellence and the Institute of Technology which opened in autumn 2021 forming the start of the 'National Centre for Food Manufacturing - South Lincolnshire Food Enterprise Zone Campus'. A local business also started building its own facility on one of the purchased plots in July.

In addition, the Council has developed out a sixth plot with its new, three-storey innovation centre, 'The Hub', funded by the Government's Getting Building Fund. This will provide 26 high-quality offices, eight laboratories, collaboration space and a café for small and start-up businesses working in the agri-tech sector and related businesses in the food supply chain and will be the flagship of the development.

The Hub was completed in July and a launch event held the same month for intermediary businesses and colleagues. By the end of August lease negotiations had progressed to heads of terms stage for two business tenancies covering five offices and negotiations were underway with two potential café operators.

Following on from the critical mass now developing to create a thriving phase 1, there is also already strong interest in phase 2, the 27-acre site which the Council jointly owns with South Holland District Council. The interest is from both potential investors and occupiers, with the significant scale of the now enlarged development generating this confidence.

In West Lindsey, the penultimate plot at the Foxby Lane Business Park in Gainsborough was sold in May and a mix of offices and industrial units for owner occupiers and renting businesses is now emerging to complement the Council's own Mercury House business centre.

In Boston Borough, the final sale at Kirton Distribution Park phase 1 was completed in 2021 resulting in a mix of distribution, manufacturing, and vehicle sales businesses on the development. This was followed by rapid interest in phases 2 and 3, which has resulted in the Council now having sold the whole of these two phases, subject to contract, to two separate investor / developers with significant job creation plans.

In East Lindsey, the Skegness Countryside Business Park extension, which Members will recall was completed in May 2021, will provide a much-needed opportunity for local employers to

expand in sectors which will help to diversify the coastal economy. The first plot has already been sold to a local developer who we anticipate will bring forward a development of industrial units for local small businesses in the next few months.

Nearby in Huttoft, the new Boatshed Beach Café, designed help to raise the quality of our tourism offer, was completed in early January, and opened in March and has proved to be a popular destination.

In South Kesteven the Council recently sold a 1-acre plot at Spittlegate Level to Grantham Caravans enabling the business to continue trading from its current location in a market which has grown significantly through and following the Covid-19 pandemic.

Elsewhere in South Kesteven, work took place between November 2021 and August 2022 to spatially reconfigure the Eventus business centre in Market Deeping to provide grow-on space for expanding businesses, and to respond to small businesses' new hybrid accommodation requirements by introducing agile / 'co-working' space for flexible and collaborative working for existing tenants and other local businesses.

Across the county, we continue to support our small business tenants, which total around 140, in our five business centres and many industrial and commercial units. The resilience of local businesses continues to be strong, and the occupancy levels across the portfolio is at least as good as pre-Covid-19 levels.

With the worrying news that two-thirds of households will be in fuel poverty by January, our social and economic well-being now more than ever depends on a secure, affordable, and reliable energy supply. This needs to be capable of meeting our needs for power, heating and transport within homes and business across Greater Lincolnshire now and in the future. With that in mind the Council is taking a leadership role by developing relationships with electricity Distribution Network Operators to understand their plans across Lincolnshire to assist growth in areas, especially where supply is volatile.

The Council is also working with all authorities in Greater Lincolnshire and has commissioned a 'Greater Lincolnshire Energy Option Analysis' study to identify energy constraints and promote local innovative solutions. This forms part of a new work programme that increases our intelligence, solves problems, and breaks down communication barriers that prioritise energy and examines all possible options towards achieving Net Zero.

Economic Development

The Business Lincolnshire Growth Hub Team continue to be busy providing much needed support to local businesses. In between January and end June 2022, 486 businesses have been supported.

This period has seen a number of new support schemes launched including our Next Level Scale Up programme and support for Pubs looking to diversify. For our Manufacturing sector we have launched further phases of the Manufacturing Transformation and Supply Chain Support programmes due to the continued demand. Other launch highlights include our 'Fit for Business' podcast series which helps business owners get to grips with some basic business

acumen, and we have worked with Bishop Grosseteste University to launch the Greater Lincolnshire Social Economy Academy (GLSEA) in March.

Our flagship manufacturing conference in May saw 60 businesses join us at the Kenwick Park Hotel followed by factory tours at Micronclean and Wolds Manufacturing Services. Future flagship events will include a 'Meet the Grower' event aiming to connect local growers with new local markets, the next #GoDigital Conference in March 2023 and an Export Conference in May 2023.

There has been an extension to our European funded business support programme until June 2023, which means that we can continue to provide generalist and specialist advisory support, business development programmes and implementation grants to businesses. However, there is some uncertainty beyond June 2023 as European Funding becomes superseded by the UK Shared Prosperity Fund (UKSPF) which has been allocated to Lower Tier authorities. We have been working closely with District council colleagues to develop a forward plan for ongoing Growth Hub support and we await the outcome of these discussions.

Business owners continue to face significant challenges around increasing costs, recruitment, supply chain issues as well as the ongoing impact of Covid on sickness and absenteeism within the workplace and the Growth Hub Adviser Team provide an important support system for small businesses working their way through these difficulties. That said, on a positive note many businesses that we are working with have ambitious growth and investment plans.

We are very pleased to highlight that our ongoing evaluation activities continue to confirm that our business support services are well received with 92% of respondents either satisfied or very satisfied with the quality of the service and 96% of respondents either very or somewhat likely to recommend the service they received / event they attended to a friend or colleague.

As a result of the support provided, between January and end June 2022, 51 jobs were safeguarded. Through the support provided by the Growth Hub Advisers, and even against such a difficult economic backdrop, there continues to be growth in new jobs created with 14 new jobs evidenced in the same period.

During Q3 and Q4, there will be a new Internationalisation Strategy launched with an accompanying action plan which sets out a number of activities to support exporting growth. There will also be a launch of a new asset for the Digital and Tech Sector – 'Digital Lincolnshire' will following the same lines as the ever popular 'Made in Lincolnshire' brochure which will highlight the best businesses and the wider ecosystem of support for businesses in this important growing sector.

Place and Investment

Team Lincolnshire welcomed back physical events in April hosting an industry insight tour around the University of Lincoln's Medical School. Active partnerships and building healthy and prosperous communities was the focus of an event held in Butlins in June which attracted approx. 50 businesses and provided them with valuable insights as to how they can support

their workforce future in relation to health and wellbeing but also around the built environment and developments taking place through the Town Fund Deals.

In July, Team Lincolnshire (TL) worked closely with Lincolnshire County Council and Business Lincolnshire to host an event at the Bacchus Hotel showcasing sustainability and renewables at the site and through local supply chains. The total number of Team Lincolnshire ambassadors now stands at 139. The review of the 2 Year (2020-2022) Team Lincolnshire business plan is currently taking place with a new one planned for launch in the Autumn 2022. To date, Team Lincolnshire members have helped influence and/or develop 92 investment sites across the region, supported in facilitating 7 investment opportunities at the South Lincolnshire FEZ, created 419 business to business opportunities and created 321 new jobs.

Team Lincolnshire was represented at both the MIPIM and UKREiif investment platforms, our promotional drive focussed on the agrifood sector - attracting the vital developers to support us in future proofing this sector in relation to additional cold storage facilities and speculative warehousing. High quality leads were generated, and the team is intensively supporting these businesses to help land these investments in the region.

Overall the Place and Investment Team have serviced 102 inward investment enquiries during 2021/22 and a further 25 enquiries since 1st April 2022. The Team are working closely with 29 active enquiries with 12 of these being foreign investors. They are from a diverse range of sectors with 34% being from the agrifood sector. The South Lincolnshire Food Enterprise Zone is continuing to be promoted by TL to attract investors with a Team Lincolnshire Cares Coffee Club taking place on the opportunities in April, attendance at the launch in July 2022 and spreading the message via social media, newsletters and PR. The Team continue to gain positive feedback from companies whom they have supported to land and/or grow in the county with investor satisfaction rate being 100%. St Modwen recently commented “I can only say that we are highly satisfied with the support given to us by Team Lincolnshire [...] you have played a very important part in making St.Modwen Park Lincoln a very big success. Your support and encouragement is really appreciated. In particular we value the fact that your team, North Kesteven District Council and the County are all joined up. We would go as far to say that nowhere in the country are we made to feel so welcome.”

The Team have been working closely with Steve Brookes our LCC Broadband Officer to support further investment around fibre to the premises. Already successfully supporting City Fibre to land earlier in this year in Lincoln, they are now supporting Swish Fibre with opportunities in Louth and UPP in Lincoln. These investments, along with others, provide communities and businesses with the opportunity for growth in the future.

Visitor Economy.

The recommendations of the Tourism Commission have now been in delivery for nearly 18 months. www.visitlincolnshire.com website goes from strength to strength and much work has been done on its search engine optimisation to ensure that it comes top in most searches.

- The website received 30,751 visits in the last 30 days – an uplift of 104.39% over last year

- Average conversion rate is 17% across all content (1 in 5 people are continuing on to make a booking for accommodation or an attraction)
- 17% traffic is from Lincolnshire, 16% near Lincolnshire, 45% further afield (UK), 2% international, 20% not set on their device
- In the year to date, Jan – July 2022 there have been 165,514 new users, which is a 256.43% increase on 2021.

As part of our product development a new birdwatching area has been developed working with all the local conservation bodies. We have begun with a coastal bird trail which was very positively received when launched at the Rutland Bird Fair. We will follow with three trails on the Wolds, Fens and Limestone Edge thus covering the whole county. The most popular area of the website is walking and working with the LCC countryside team we are looking to make it even better. We are developing the number of videos on the website. There will be a series called 'Looking After Lincolnshire' which will look at individual attractions but in an engaging story-based fashion.

More masterclass videos have been placed on www.business.visitlincolnshire.com, as has the Green Tourism Toolkit which has been very well received. A pilot green tourism ambassador programme has begun on the coast, and this will roll out county-wide in October. The programme upskills staff to go into their business and roll out the toolkit. Building on what we have learnt through www.business.visitlincolnshire.com we developed a programme called Hospitable Boost to support the Visitor Economy sector to develop and grow, 29 businesses were engaged in 1-2-1, 1-2-1 and group sessions – 490 hours of support in all. The feedback was overwhelmingly positive and all participants felt that they'd got a lot out of it. The next Hospitable Boost programme will begin in October.

The visitor economy still faces considerable challenges, the summer/autumn of 2021 was extremely busy although many businesses struggled and continue to struggle to get staff. 2022 has been steadier with many visitors taking up previously cancelled holidays. We continue to hear very positive reports from first time visitors to Lincolnshire who are very favourably impressed with the county. There is no doubt that spend is down with visitors being very cautious. There is some forward booking with visitors assuming future price rises. The sector continues to struggle to recruit and retain skilled staff, manage the increasing cost of food supplies and the ability of effectively promote their services to the UK and international markets. Work on the Tourism Commission actions will continue to support the development and growth of the sector until March 2023.

We continue through product development to develop new markets, seeing the most potential in Lincolnshire's great outdoors. Previously rather undersold, this market is year-round and it has good fit with some of our recent developments such as North Sea Observatory, Huttoft Boatshed and the coastal birdwatching trail. There are considerable new, exciting opportunities for the sector, in terms of Nature Tourism, which is a growth area and we are well placed to take advantage of, and the long awaited England Coastal Path work across the Greater Lincolnshire coast which will come to fruition over the next two years. This will bring in increased walking and cycling visitors who will require different packages of services offers, so we will need to support and encourage our businesses to develop their product offer to support this market.

Infrastructure Investment

Lincolnshire County Council continues to lead the call to Level Up Lincolnshire. We are making the case for investment in infrastructure through devolution conversations across Greater Lincolnshire which are supported by the production of the Strategic Infrastructure Delivery Plan, which is now being finalised. The SIDP 2022 process was an open conversation about the economic value and diversity of the area and the role strategic infrastructure investment plays in realizing current and future growth in Greater Lincolnshire. The work seeks to capitalise on the area's unique economic strengths to bring forward further growth.

Planning

Development Management

The bulk of work by the team is responding to requests from developers who wish to bring forward renewable energy schemes in our county area. The requests relate to renewable energy generation and inter-connections projects to provide the necessary infrastructure to achieve this. Additionally, in recent months it is evident that sand and gravel operations in Lincolnshire are rapidly working through their existing permitted reserves and we are starting to see developers seeking to bring forward new sites for future mineral extraction. The waste sector has been through a period of consolidation but applications for developments of further anaerobic digestion plants are anticipated in the near future.

In November 2021 the Planning and Regulation Committee refused an application to produce up to 28 million barrels of oil from under the Lincolnshire Wolds at Biscarthorpe. The application and Committee's decision attracted significant national and local media interest. The developer has appealed against the refusal and at our request, a hearing in front of a Planning Inspector is due to take place in Louth on 11th October 2022.

At the other end of the energy scale the Council has been notified of the intention to bring forward seven significant solar park projects to the county. Due to the size of the projects rather than the planning applications being determined at the local level, these are all classed as Nationally Significant Infrastructure Projects (NSIP) which will be determined by the Secretary of State. The County Council as a host authority has been engaged with the developers over the past few months during their pre application engagement process and made it clear to these developers of the particular importance of protecting the County's best and most versatile agricultural land. During the examinations next year we will continue to present a strong case to protect our agricultural land; these projects are planned to use over 12,000 acres of the county's valuable agricultural land and we will be looking very carefully at them, including the carbon balancing arguments of installing vast areas of solar panels on productive arable land in the bread basket of England.

In total, the team are involved with 16 Nationally Significant Infrastructure Projects at various stages of the Development Consent Order Process. This is one of the highest numbers of NSIP projects in any local authority area in England and is creating resource pressures on the team. We are currently looking into the option of creating a dedicated NSIP team to deal with the already high work load and the expectation that this will increase further as more projects emerge and others progress to examination stage. One NSIP project that has the potential to

bring to Boston the largest energy from waste facility in the country, with a proposed 1.2 million tonnes of refuse derived fuel being transported by boat, is due for a decision by the Secretary of State in October 2022.

Lincolnshire Minerals and Waste Local Plan Review

The first stage in the review of the Plan was the preparation of an Issues and Options Consultation Draft. This consultation along with a call for potential new mineral sites took place during the summer. A total of 27 sites have been promoted by the minerals industry and these are now being evaluated to determine which ones are appropriate to take forward to the next stage of site selection. This will be followed by the preparation of a Preferred Options Consultation Draft, which will take into account the findings from the earlier stage. This is programmed to be published for public consultation in spring 2023. Then in spring 2024, the final Draft, known as the Publication Draft, is programmed to be published for public consultation.

The three draft stages of the plan will be subject to the scrutiny of the Environment and Economy Scrutiny Committee and will require the approval of the Executive before they are published for consultation.

Following this final phase of consultation, the approval of the County Council will be sought to submit the Publication Draft for examination to the Secretary of State, together with any proposed modifications arising from the final consultation. It is anticipated that this will take place in summer 2024.

The examination will be conducted by a Planning Inspector and will include a public hearing. On completion of the examination, the Inspector will issue a report setting out whether the plan is sound and legally compliant and, if not, whether it could be made so by the inclusion of modifications. If a positive recommendation is received from the Inspector, the County Council can then consider whether to adopt the plan, but it will only be able to do so if it incorporates any modifications recommended by the Inspector. It is anticipated that this will take place in winter 2024/2025.

Historic Places Team

The team is currently very busy with the planning work for the NSIP projects taking up a lot of staff resource as well as the inevitable pressure associated with projects coming to an end.

Planning and Archaeology

We continue to provide advice to West Lindsey District Council and South Holland District Council in Lincolnshire and two Nottinghamshire districts (Newark & Sherwood and Bassetlaw). As we have reported previously, we are providing more and more advice to Mansfield Borough Council which provides a further source of income for the team. Other Councils seeking to obtain their archaeological advice from us further demonstrates the high professional standards of the team.

We continue to provide advice to the LCC Planning Services team on quarries and waste proposals as well as our own developments, including conservation advice on LCC properties.

The quarry work is proving particularly busy as mineral operators look to meet the demand for sand and aggregate.

We continue to provide advice to government agencies and others responsible for change in our historic environment. The Countryside Stewardship work has proven to be extremely time-consuming this year.

We also provide advice on archaeology to government agencies and utility companies. Anglian Water through their Strategic Pipeline Alliance are working on a pipeline which will eventually take water from the north of their region (Elsham) to the Suffolk/Essex border. A lot of archaeological work is underway to mitigate the impact of this scheme.

Historic Environment Record

Work has begun on the concordance project with the National Record for the Historic Environment (held by Historic England).

The Lincolnshire Heritage Explorer website continues to be very popular. Just recently we have added some additional features although the level of use means that we keep exceeding our data usage allowance for mapping. We are now exploring ways in which we can subscribe to a mapping provider to put the mapping on a more secure footing.

Inns on the Edge

This project is drawing to a close. The gazetteer of pubs and beer houses in the study area now includes 312 entries. Most of the site visits have been completed and any surviving remains have been noted and/or recorded.

This project has really captured people's imagination. As well as the successful exhibition at the North Sea Observatory in late May we also had a successful exhibition week at Lincoln University and Skegness Tower Gardens Pavilion.

Extensive Urban Survey (EUS)

The historic towns survey will also be completed by the end of September 2022 and we are turning our thoughts to what the results of the EUS might be used for.

The end-of-project symposium was on 30 August 2022 at The Collection. We want to publicise the successes of the project to as wide an audience as possible. We hope it will be a convivial event that really shows how valuable the work of the EUS is and will be in the future.

Portable Antiquities Scheme

The Finds Liaison Officer (FLO) in the Historic Places Team is funded by the British Museum, through the Portable Antiquities Scheme (PAS), to identify and record objects collected by members of the public from across Lincolnshire. Most artefacts are found by metal detector users and some fall within the definition of treasure and will go through a Coroner's Inquest. The FLO produces the reports upon which the Coroner will base his/her decision.

We have been offered some additional funding by the British Museum and we hope to recruit a Finds Assistant for a year in the near future.

Some finds are of such significance that the location from which they were discovered requires investigation. This is what happened at Cammeringham where a previously unknown Anglo-Saxon cemetery was investigated following some finds being recovered by metal detectorists. These finds prove what a wealth of archaeological artefacts remains to be discovered across the county. Following the report of an Anglo-Saxon cemetery at Thoresway, in the Wolds, we have now made a proposal to the National Lottery Heritage Fund for resources to undertake a project on these important sites. We hope to make this application later this year so that we can carry out fieldwork in 2023.

Natural Environment and Countryside

Flood and Water Management

The County Council recognises the major importance of the environmental and economic of the coast to the future of the county. Officers continue to engage with our partners to ensure that the appropriate strategies are developed to manage the risks of coastal flooding both in the present day and into the future to secure resilience for coastal communities against the impacts of climate change and sea level rise.

The partnership programme with the Environment Agency and the University of Lincoln is currently putting together a jointly agreed and transparent evidence base, that will help Lincolnshire's coast plan how it can best adapt to meet the challenges of climate change, and continue to thrive and realise its potential economic contribution to the region and the country. Currently various modelling scenarios to cover all climate eventualities are being undertaken and mapping of potential impacts and key effects on communities, local economy and households from the present day up to 2070 with key milestones of 2030, 2050 and 2070.

In a similar vein the Humber 2100+ project is currently generating baseline data to understand the risk of tidal flood risk affecting the estuary and surrounding land prior to developing a range of strategic options.

Wider engagement with stakeholders and communities is expected in the new year and members will be kept informed as both these programme progresses.

The need for understanding the coastline and its dynamics are clear and that lessons from the past are built upon and not forgotten. I am pleased to inform members that the Council will be commemorating the 70th anniversary of the devastating effects of the 1953 floods on January 31st 2023. Following a remembrance and thanksgiving service at Ingoldmells Church, an exhibition regarding the floods will be hosted by the Lord Lieutenant at the North Sea Observatory in Chapel St Leonards; which will provide an opportunity to not just reflect on the past but to highlight the important work that various agencies continue to deliver and develop to keep our coastal communities safe.

In the last month Anglian Water have begun providing the public with information on the need for a new Lincolnshire Reservoir and at the start of the month landowners within the preferred site area have been contacted, as have the local county, district members and the local MPs. In the coming month more details will be released regarding the preferred location

of the reservoir. Officers will continue to work to ensure that the reservoir proposals will include additionality aside from water resource storage in terms of potential for recreation, economic investment, land management and biodiversity.

The Council has now also committed to working with partners on the developing Future Fens Integrated Adaptation project. Led by the Environment Agency, Anglian Water and Water Resources East this project will seek to share knowledge, resources and ambition, to create an integrated approach to water management for the Fens, that will deliver resilience and adaptation to the changing climate; and has the potential to be the most radical approach to water management in this landscape since it was first drained with the help of Dutch engineers in the 17th century. In particular county officers will be leading on the workstream reviewing how work in the fenland area will align to other regional mitigation actions.

The recent storm event in late August demonstrated the effect the dry weather has on the ability to manage rainfall with the impacts of surface water run off clearly demonstrated in the flooding across pockets of the county, most notably in Spalding and Market Rasen. The causes of the flooding will be investigated by the council as part of our work under section 19 of the Floods and Water Management Act.

Sustainability and Natural Environment

The Council continues to deliver against the Green Master Plan aims and ambitions and have made significant progress in various areas; including working with Business Lincolnshire on a project to support tourism businesses to install electric vehicle charging points and to link to the Tourism Green Ambassadors scheme. At the present time the council has reduced its carbon emissions by 68% compared to its 1990 baseline. This is down to proactive decision making and early investment in technology, and that is a message for the future.

In late August we also learned that our combined bid with the Midlands Connect, regarding funding for electric vehicle infrastructure, was one of the 9 successful bids from a pool of 42; which will give the authority the opportunity to aid communities with the provision of charging points at various locations which are currently under consideration.

In terms of carbon reduction measures by the council, the Sustainability team are putting together the revised carbon management plan for the period post April 2023. In doing so the team is working with other council services to establish baseline data against which progress can be measured, and in particular working with Waste and Highways services to consider opportunities for reducing carbon emissions.

Over the summer the Council also commissioned a schools engagement project regarding energy efficiency delivered by Zest and Rhubarb Theatre with the results of the project being showcased around the County at various events and locations. The team are also engaging with communities through the Zero Carbon Parishes project, working with twelve parishes around the county to develop small scale projects to reduce carbon emissions at a local level. Each parish taking part gets a carbon footprint for their area and then projects to reduce carbon emissions. Projects identified have included energy efficiency at village halls, creating wildlife areas, funding solar panels on the roofs of parish buildings and setting up a bicycle repair project.

Further to the Environment Act 2021 the Council is beginning to learn more about our role in the development of the regional local nature recovery strategy which a new system of spatial strategies for nature which will plan, map, and help drive more coordinated, practical, focussed action and investment in nature's recovery. The strategies are expected to include the wider environmental benefits of nature recovery, including nature-based solutions that counter the effects of climate change, such as natural flood management. These strategies have the potential to bring together land use planning and land management across Greater Lincolnshire as a region. Initial conversations with Natural England and the Greater Lincolnshire Nature Partnership have begun and baseline evidence gathering is already underway.

Countryside Access

Access to the countryside remains a valued resource and visitor numbers across the summer have not decreased significantly in the post pandemic period. Demand for high quality maintained routes remains not just across traditional tourist locations such as the Wolds and the coast, but also those routes highly valued by local communities for general recreation and exercise.

Stronger links to the green tourism agenda are being made and a review of the Council's principal long distance trail, the Viking Way, is ongoing with route alignment, signage and infrastructure improvements being made.

We have also now been informed that all but one of the England Coast Path National Trail sections have been approved by the Secretary of State, and work to establish the path on the ground will commence shortly. Whilst timing of the establishment works will be delivered around various environmental constraints it is hoped that this process will be completed within an 18-month period.

Lincolnshire Wolds Area of Outstanding Natural Beauty (AONB) Partnership

Within our Wolds partnership team the Government funded initiative, Farming in Protected Landscapes, has continues to award grants to occupiers within the AONB to help them diversify their income streams, delivering schemes consistent with the wider AONB Management Plan. The scheme is aimed at helping grow businesses, creating green jobs, enhancing biodiversity and investment in infrastructure to attract more diverse visitors to support local economies.

The designation of the AONB was made 50 years ago next year. The partnership is putting together a programme of events to celebrate the importance the AONB to the communities that live there, including the work of the partnership in protecting and enhancing the natural beauty and character of the landscape.

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COUNTY COUNCIL MEETING – 27 September 2022

Statement from: Councillor R G Davies Executive for Councillor for Highways, Transport and IT

HIGHWAYS

Major projects

Grantham Southern Relief Road

Phase 1 from the B1174 running towards the A1 is already complete.

Phase 2 which is the new graded separated junction on to the A1 completed December 2021. The junction is likely to open later in 2022.

Phase 3 is the final phase of the project and is the largest and most complex to deliver. It consists of a five-span viaduct carrying the road over the East Coast Mainline railway and the River Witham. Works commenced April 2021 and have focussed on extensive ground works, embankment construction either side of the Witham Valley and the installation of the bridge foundation piles. The piling works for the bridge piers commenced in January 2022 and the foundation for the western abutment has been completed.

There are complexities and challenges with the construction of the eastern embankment which are being developed. One of these issues is that the underlying ground is not as robust as the designer had anticipated or designed the bridge to sit upon. The result is that the bridge is being lengthened approximate 70m towards the East to avoid the area where the poor ground is situated. This will result in an approximate 18 months delay, pushing the completion back to Summer 2025. The project will also incur significant cost increases in excess of £15m. A full investigation is under way to understand how this has occurred and where the liability rests. This is being done in conjunction with the design remediation. Elsewhere the project is continuing well with the A1 junction planned to be open by the end of 2022 and the section between the A52 Somerby Roundabout and the development roundabout opening Spring 2023.

North Hykeham Relief Road

When complete, this new road will link the A15 Lincoln Eastern Bypass with the A46 Western Bypass at Pennells Roundabout to create a full ring road around Lincoln. The project also aims to:

- Assist the sustainable economic growth of Lincoln and Lincolnshire.
- Maximise accessibility to Lincoln.
- Improve journey times and road safety in Lincoln.

In December LCC was informed that the project had achieved programme entry approval from the Department for Transport (DfT), which also secured £110m towards the project from the DfT. A key decision to appoint Balfour Beatty as the Design and Build Contractor was approved on the 5th April 2022 who in turn will appoint a design consultant. The project has now entered the next key stage which focusses on data acquisition and design in advance of

a planning application being submitted in late 2023. Three public engagement events have been organised on the 13th, 14th and 15th September to ensure the public are informed on progress and to gain their views on progress being made. It is likely that works will commence late 2025, however the project is subject to many statutory processes and risks that have the potential to delay the scheme. It is also worth noting that current material inflation will have a significant increase of forecast scheme costs.

Spalding Western Relief Road (SWRR)

Section 5 (Northern Connection) – In February 2018 South Holland District Council in collaboration with LCC were successful in securing £12m from the Homes and Communities Agency (HCA) for delivering this section of the SWRR. Since then, a further £8.13m has been sourced from the HCA.

Works commenced in January 2022 with the construction of the two piling platforms to allow the c1000 number piles to be installed to support the bridge over the rail line. The focus over the next few months will be the installation of the bridge piling network and continue works on the proposed roundabout on Spalding Road. Works are programmed to be completed by the end of 2023.

Lincolnshire Coastal Highway

Lincolnshire County Council investigated potential improvements to the A158 across the county from the A1 to the North Sea coast, known as the 'Lincolnshire Coastal Highway'. This looked at the options for intervention along the route. In identifying improvements to the Highway, consideration was given to being future-ready, building in capacity to support growth, investigating options across a range of modes and building in resilience and lower longer term costs for management of infrastructure.

A Horncastle bypass concept paper was completed which identified expected costs and benefits. Due to the DfT scoring mechanism, the benefits are very low in comparison to the cost and therefore would not attract any central government funding. This project is therefore currently not being progressed but is included in the Council's pipeline of projects to consider in the future.

A Skegness Relief Road concept paper has also been completed which indicates a route that attracts a medium 'Benefit to Cost Ratio' score meaning that it may attract third party funding should a funding opportunity be presented. A further detailed feasibility of the potential road is now being developed.

A feasibility of an Orby bypass is also being progressed.

Levelling Up Fund Projects (LUF)

LCC submitted a bid to central government under the LUF initiative, this consisted of the following projects:

- A16/A151 Springfield roundabout capacity improvement.
- A16 Greencell roundabout (Spalding Power Station) capacity improvement.
- A16 Kirton four-way signalised junction – with associated small section of dual carriageway leading into and out of the junction along the A16.

- A16 Marsh Lane Roundabout – designated north bound lane.
- Boston Active travel schemes.

In October 2021 it was announced that the bid had been successful. Since the announcement the projects have all moved into detailed designs with a view to start on site in 2023 and be completed 2025.

There have been some concerns raised from the local community regarding the development of the Kirton signalised junction. A public meeting was held in July where the project team attended to answer questions and took away a large quantity of views and thoughts for the form of the proposed scheme. The team are now considering those views with regards the final form of the improvement scheme and potentially its viability.

A17 Heckington Dual Carriageway

LCC was successful with a funding bid of £50k from Midlands Connect to progress a scheme to a Strategic Outline Business Case Stage. This is matched funded by LCC to help build-up a sizable 'pool' of credible business cases. Midland Connect region can prioritise for submission to the DfT when the next major road network (MRN) fund and Regional Evidence Base process is called. A date for which is unknown at this stage, but it could possibly be in 2023.

LCC put forward the A17 Heckington dualling proposals which includes dualling the sections between the east and west junctions of Heckington and possibly some junction alterations. The Business Case is due to be completed Autumn/Winter 2022.

Red Lion Square

Red Lion Square lies at the centre of historic Stamford. The project will address the issues where the sand joints have failed due to vehicles and the public passing over the paving causing damage to the setts.

The project will provide a new paved surface that has the following benefits:

- The new paving will be aesthetically sympathetic and very similar to the existing paving.
- The new paving will have a design life of at least 20 years.
- The new paving will have deeper stone setts, a new mortar bed and new mortar joints which will reduce long-term maintenance costs.

The project has commenced on site in May however there have been delays due to a shallow gas main, amongst other utilities. This has now been resolved and the works recommenced 13th June, however the completion date has moved back to the end of October/start of November 2022. As the works now span the Burghley Horse Trials the project has planned to remove the traffic management during the weekend and then restart works after.

Highway Maintenance

Inflation within the construction sector continues to cause significant challenges for the Highway Service. Increasing material prices, skills shortages and supply chain disruption continue to hamper delivery. Inflation within the Highways Works, Traffic Signals and Professional Services contract means that the cost of the service is approximately 13% higher

in April 2022 than it was in April 2021. Since April 2022, monthly inflation has continued to increase at a rate of 3% per month and is continuing to rise at a faster rate than the Consumer and Retail Price Index.

% change	Prelims	Routine, Cyclic and Time Charge Works	Renewals and Construction Works	Professional Services	Machine Surfacing	Hand Surfacing/Patching	Surface Dressing	Road Markings	Street Lighting	Vehicle Maintenance	Columns
Year 1	1.14%	1.85%	0.91%	0.06%	-1.84%	-0.32%	-1.68%	-1.41%	0.38%	1.34%	0.91%
Year 2	1.08%	1.25%	0.91%	2.62%	0.00%	0.25%	-2.17%	0.78%	2.21%	1.99%	0.91%
Year 3	4.87%	5.36%	8.58%	3.36%	5.72%	5.71%	10.98%	5.22%	6.13%	4.48%	56.39%
Apr-22	9.35%	9.80%	17.03%	8.14%	17.14%	14.91%	26.68%	10.54%	10.33%	7.66%	98.03%
May-22	11.53%	11.13%	19.51%	13.19%	18.88%	16.65%	28.60%	13.45%	12.11%	9.06%	95.56%
Jun-22	12.67%	12.29%	20.98%	13.45%	19.89%	17.88%	31.88%	15.46%	13.07%	10.30%	93.78%

Since the start of the contract on the 1st April 2020, key elements of the service (Surface dressing 31.9% / Machine Surfacing 19.9%) have risen dramatically as a result of oil and gas price rises. The combined Capital and Reactive budget for the Highway Maintenance service for 22/23 is approximately £82 million. The inflationary pressure since the start of the contract has reduced the buying power of the service by approximately £19.3 million. The consequence of this, is that less service can be delivered in comparison to previous years and strain is being placed on the contract, the partners and supply chain in Lincolnshire. However, even with these challenges, LCC Highways and its strategic delivery partners are working hard to mitigate the impact of this.

Highways Works (Balfour Beatty)

One of the main focus areas of the Highway Works contract continues to be the delivery of the reactive service. The scale of demand, resource requirements and commercial pressure within the contract are challenging, but all parties involved (including the supply chain) are making the required improvements. Since March 2022 the number of live jobs within the system have continually reduced from highs of 8200 to the current level of approximately 3000. Maintaining a figure of 3000 and lower will enable the service to deal with the demands placed on the service in line with the Highways Infrastructure Asset Management Plan. The improved position in relation to the number of live jobs has meant that for the first time since the contract started it is anticipated that PI3 is likely score during Q2 of 2022.

Traffic Signals (Colas)

Within the Traffic Signals contract, both capital and reactive work programmes continue on schedule based out of the main office in Grantham. Colas have completed a major CCTV upgrade within Lincoln, Grantham and Boston. LCC are now finalising the CCTV access in a software system that combines all the video feeds. Once complete, the project will provide improved visibility of the network and will be remotely monitored by the LCC Traffic Signals Team.

Professional Services (WSP)

In combination with the LCC Technical Service Partnership, our design partners WSP continue to deliver a busy programme of works, offering top up advice and support on highway design, transport modelling and other specialist advice. WSP continue to offer professional service to a number of clients across the Place directorate.

Councillor Volunteering Days

As part of the Councillor Volunteering Days schemes, there have been 10 schemes completed to date and guidance, designs and costs have been issued for all other schemes received in 2021/2022 to assist Parish Council/Community Groups with consideration of future community projects.

Schemes in 2021/2022 have included various types of works, including a new patio and parking area for a scout hut, painting of 3 playparks, improvements to a layby area to reduce anti-social behaviour, new slabbed area in the centre of a village and a new footpath/trail through woods.

The schemes carried out have all been extremely well received and many compliments have been received from the applicants, as well as from members of the communities.

There have been 5 applications received for 2022/2023, one scheme has already been completed. This work involved clearing/restoring an old disused basketball court which has allowed the Parish Council to bid for funds from a Sports Grant to get the court back into use. The others will be carried out over the next few months and include improvements to church gardens, a cricket club (painting of equipment), and improvements to a rural track. Many groups assisted so far have stated that they would not have been able to do the works without our volunteering efforts. The schemes have many benefits including improving accessibility, improving facilities for fitness/wellbeing, and improving the appearance of village/community spaces.

The 3 main Contractors (Balfour Beatty, Colas and WSP) have been involved in the schemes and we also have had additional volunteering from some of our Sub-Contractors including RSM, Minsters and Maplebeck and the offer of assistance has also been received from other sub-contractors for future schemes.

Passenger Transport

Public Transport and Education Travel Updates

The passenger transport industry continues to face numerous pressures, including operating costs, driver and passenger assistant shortages continuing, passenger demand not returning to pre-covid levels for public transport and the level of passengers with more complex needs continuing to increase. These pressures continue to have an impact on the commercial viability of all transport operators, from small and medium taxi companies through to the larger bus operators. As a service, the impact is on the increased prices transport operators are requesting, through negotiation and through formal tenders. A budget forecast exercise will be undertaken in September, focusing on educational travel where savings are required – the expectation is that savings will be delivered, despite rising contract prices due to the transformation activity underway.

Public Transport Services

Support from the Department for Transport (DfT) through recovery grants was ending in September, but this has now been extended until March 2023, in recognition of bus services

still being in a recovery period post covid. The County Council has decided to continue by paying for concessionary bus pass reimbursement at pre-covid levels, with a gradual reduction, in order to support services.

The uncertainty and fragility of the bus network post April 2023 is concerning. The increased operating costs (fuel, pay increases) are well documented. Bus operators are reviewing and changing their current routes at an alarming rate to try to mitigate the risks; and the Council has had to intervene in some areas by subsidising bus services that were previously wholly commercial. A good example of this is our intervention in the Spalding IntoTown Service, which was no longer commercially viable, and the operator had trialled timetable changes and limiting operating times. Due to the importance of the service for residents, the Council now subsidises it, enabling a wider serving area and longer operating hours. This is at a significant cost to the Council, and as this is becoming an increasing issue across the county, Transport Services is initiating the following:

- Proactive engagement with residents, local County Councillors and operators to encourage sustainable passenger growth.
- Driving a promotion campaign, in partnership with the Enhanced Partnership bus operators, to encourage those with bus passes to travel – using the strapline ‘Freedom Never Gets Old.’ The campaign has generated interest from the Department for Transport and was reported in one national newspaper.
- Undertake a fundamental review of the current network, in partnership with operators and using temporary resource funded by a one-off grant from the DfT, in order to review the county’s supply levels against demand expectations, and work towards creating the most efficient and sustainable network possible. The review will include exploring the opportunity to further integrate the current local bus network with as much scholar movement as possible.

We will continue to work with bus operators to protect bus services in Lincolnshire, within our financial constraints. This includes continuing with the Enhanced Partnership which is seen by the DfT as a key mechanism to attract future funding opportunities. We have been appointed a relationship manager and will be meeting soon.

Educational Travel

The transformation programme continues at pace, with activity categorised into 3 key areas: Efficiencies, Performance culture, and Shifting the offer.

A service-wide restructure consultation started in July, and the proposed new structure will be an essential springboard to establishing a high performing service. The new structure will be in place in February 2023.

In readiness for the start of the 2022/23 school year, the first in a series of major retendering exercises over the next 2 to 3 years has been completed, utilising a newly created Dynamic Purchasing System. Initial results from the first set of tendering auctions are showing reductions in the cost of routes against a general backdrop of rising prices, and each geographical area has seen a reduction in routes through optimisation work. Underpinning this and as a direct result of intensive engagement with suppliers; 300+ suppliers are now actively engaged, compared to 200 active suppliers previously. By the end of September, the

financial implications of this will be projected through a budget forecast exercise, also enabling confirmation of the planned savings profile of circa £5m over 3 years.

This year's preparation for the new school year has been more organised and effective than previous years, but there remains improvements to be made – all of the transformation activity including the restructure will underpin this development. There remain significant issues regarding parental expectations surrounding educational travel, which is a key workstream of the transformation programme and one that will be prioritised once the new school year has started, as well as this being managed through the daily communications at this busy time.

A new performance dashboard is being created and will be operational by the end of September, to enable the service to focus on performance management and be able to report on key measures and trends, not least of which is the need to make savings.

IMT SERVICES

IMT Services

It has now become clear demand for IMT services across the board is now returning to pre-covid levels. A variety of factors seem to be driving this, including an active corporate change and transformation programme, current working practices, departments seeking to exploit capabilities of new software platforms and changed user expectations.

This comes at a time when IMT is running at a reduced capacity due to severe recruitment challenges and the loss of eight out of an establishment of 33 internal IMT staff in the last twelve months and the projection of ten vacancies. Serco are being similarly affected and have also lost a significant proportion of their senior IMT management team in recent months.

IMT is revising its incoming work triage process to enable some difficult decisions with regards to prioritising incoming work and the resources needed to deliver it. This needs to be achieved without creating a start-stop project behaviour given the intrinsic inefficiency of delivering in that way. There is also a need for more effective work planning in demand for IMT services moving away from a mostly short notice and reactive engagement model.

IMT are working with HR to improve retention of staff - triaging and reducing workloads is a significant factor in improving staff retention. Difficulty in recruiting new staff continues and efforts to address this continue. The view across our sector seems to be that staff can be attracted and hired, but it takes much longer than previously.

Corporate Services Review

The IMT Management team by necessity continue to spend significant time on the programme to re-procure the IMT support services. Service design work is completed to a level that has allowed the development of the specification for the procurement documentation, and those specifications are well advanced and nearing completion with the program on target timeline.

Wide Area Network procurement in conjunction with EMPSN is approaching completion as the final legal work and contracts are due for signature at the time of writing.

Data Services

The Data Services Team are well progressed, preparing data sets for the Corporate Performance Reporting Team and other work is under way to revise the tooling for that team with the aim of supporting greater agility in the reporting function.

IMT Projects

The IMT Projects section still has significant technical resource engaged in the preparatory work to affect the BWO to Hoople migration. This has required some other planned work to be deferred to accommodate new requirements discovered within that programme and the high priority ascribed to that outcome.

The project to deliver the maintenance upgrade to the Avaya telephony, successfully migrated the contact centres and office handsets over two weekends to the current software version; this now allows us to decommission many tens of servers with an out of support operating System, and this moves our Cyber Security Risk remediation project forwards as we approach the last remaining servers. Procurement of the next generation contact centre is progressing well and this also contains the incorporation of “Telephone Voice” within Microsoft Teams for those staff that still need it. It also delivers our migration away from “ISDN” services being turned off nationally in phases by BT.

The Azure migration reported in the last statement is now delivering benefits realisation and cost projections have been on target.

The technical program continues to progress our Cyber Security improvements and remediations and is also focused on a BAU uplift of our WiFi services across all sites over the next 24 months itself within a greater network segregation and cost engineering programme.

LINCOLNSHIRE BROADBAND UPDATE

LCC/BDUK ongoing Contract 3

Contract 3, (the provision of ultrafast broadband to circa 8K premises in areas prefixed by postcode LN and DN), has now upgraded 4650 premises; with these premises able to opt for download speeds up to 100Mb/s (Ultrafast Broadband), moving up to 1Gb/s over the coming months as a result of equipment upgrades.

The early deployment stages were hampered by the worldwide lack of semi-conductors which delayed equipment availability, but we are pleased to note that this situation has eased significantly, and we are on track to complete the 8K premises by the end of December 2022. We are still having issues with third party provisions such as power supplies as a result of delays at their end due to contractor manpower.

Towards the end of this calendar year, we are looking at investing additional, existing funding to extend coverage under this contract. That coverage will be in the form of Fibre To The

Premises (FTTP) and will enable those premises upgraded by this deployment to enjoy gigabit capable speeds.

We are still working with our supplier to progress gigabit capable fixed wireless broadband and this will then go to formal approval by BDUK. It is considered that this technology will be needed to provide gigabit capability to the more remote rural areas, given that the cost of FTTP remains a real barrier to both commercial and public investment. This solution is based upon a 5G technology and despite the concerns that exist around 5G, it is entirely safe and sits within the non-ionising radiation spectrum as does existing 3G/4G mobile.

Project Gigabit

Project Gigabit is the latest version of the Government's £5 Billion scheme to extend gigabit capable broadband to the 20% of UK premises deemed non-commercially viable for private investment. The project is being run by BDUK, but Local Bodies are expected to work in partnership with BDUK through the procurement and deployment stages.

The plan is to break up the UK into what BDUK term 'Lots' (groups of geographical areas) that will go to tender for a provider to bid for. There are two Lots that currently affect Lincolnshire, Lot 10 which is an area that forms roughly concentric circles around the outer areas of Lincoln and moves west to meet premises in Nottinghamshire. Lot 23 covers the remainder of the county and includes N. and NE. Lincolnshire.

Lot 10 has completed an Open Market Review and a Public Review. It is expected that Lot 10 will go to Tender in September of this year and then will commence physical deployment in late summer 2023. At this point in time, there are roughly 12.5K premises that are deemed eligible within this 'Lot'. Lot 23 will go to Tender in late 2023, with a view to completing deployment by the end of 2025/early 2026.

It should be mentioned at this point, that despite efforts to lobby for earlier deployments in the county, BDUK are sticking to their timetable, although they have been persuaded to bring the Open market Review forward for Lot 23, which is now complete and we are awaiting the details. The earlier than expected results will allow us greater visibility of what is left for upgrade (eligible) sooner than expected. This will help drive strategy going forward as we work with BDUK to upgrade as many of the remaining premises as possible. The broadband team are currently working with them, in an effort to identify smaller Lots within the county that may be released sooner, given that we anticipate the original eligible premises count to be significantly reduced as a result of increasing commercial activities, as is the case with Lot 10.

The Gigahub Scheme:

The broadband team are currently collaborating with colleagues in both N. and NE. Lincs, along with emPSN colleagues in an effort to put together a Tender for the connection of rural 'hub sites' across the three areas. The hub site will be a public building in a rural location that will be connected to the nearest telephone exchange/fibre aggregation point via full fibre connectivity. This provides the dual benefit of utilising public funding to provide a high-speed connection to a public building, with the spare fibre capacity being used to potentially connect adjacent premises and communities to full fibre.

It is further envisaged that the provision of the main 'fibre spine' utilising public funding will then encourage private investors to branch out from this fibre spine to rural areas that would otherwise be seen as non-commercially viable for private investment. LCC has identified 149 eligible sites that include primary schools, blue light buildings and doctor's surgeries, along with other public buildings. All of these sites are now formally approved as 'eligible' for progression by BDUK. We expect to obtain BDUK approval for our Tender document in August and it will then be issued to potential suppliers. There is a high level of interest in this scheme from the commercial suppliers already in the county.

Rural Gigabit Voucher Scheme

There are currently over 24 community schemes within the county that are at various stages of progression. The scheme encourages a community to express a collective interest in obtaining gigabit capable broadband connectivity, by way of drawing down BDUK 'vouchers' that will fund the provision. We see this as a very effective way for rural communities to obtain this connectivity which is at zero cost to them.

The plus point of this scheme is that, when a community has agreed a scheme with a provider, the full deployment has to be completed in less than 12 months under the service level agreement. Openreach has traditionally been the main organisation involved in this scheme and we meet with them fortnightly to discuss progress and further potential schemes that we are identifying by working with communities and by attending parish council meetings.

More recently, other suppliers have started picking up schemes, an example being Quickline Communications who are about to embark on 11 areas in the south of the county, with circa 20 more to follow. Another provider, Quantum Air Fibre, based in Binbrook, has several schemes in progress in West Lindsey and is looking to expand across the Wolds area. They have recently provided full fibre connectivity to West Barkwith as a result of the broadband team getting them together with the local community leads and a similar scheme is planned in late summer/autumn for Legsby. Netomina, one of the commercial providers active in the county, has gained approval for 4000 premises to go into a large voucher scheme. These premises are in rural areas to the East and North of Boston.

At this point, the broadband team are supporting all providers in an effort to drive up demand from within these areas. Demonstrable demand is key to the success of these schemes and where this doesn't exist, communities will find themselves left with a degree of uncertainty regarding when and in some cases, if Project Gigabit will deliver to their area. BDUK intend to put in a temporary suspension of this scheme in October of this year as they finalise the Project Gigabit areas to progress to Tender. On that basis, we are pushing hard to get as many potential schemes authorised before that date.

Private Investment

At the time of writing and forgetting Openreach and Virgin Media for now, we have no less than 7 private investors who are at various stages of deployment across our larger urban areas, with a further investor having just declared a plan to deploy in the county. Clearly, this is excellent news, and we are already seeing residents and businesses in Boston, Stamford,

Lincoln, Spalding, Sleaford, Holbeach, Grantham, Bourne and the Deepings signing up for this cutting edge technology.

There are various plans in place to deploy to Skegness starting in September of this year and Gainsborough is also on their radar. All investors are well funded and collectively, we believe that we will see well over 200K premises connected by the end of 2025 by private investment, with a large percentage of this number by the end of 2023. The broadband team are closely engaged with all investors to facilitate their involvement with Highways, planners and stakeholders, to fully understand their progress and to work with them to identify further investment opportunities in the county.

In addition, Openreach has announced plans to deploy FTTP to 41 rural telephone exchanges (120K premises in total) by the end of 2026. Virgin Media has now upgraded their systems to allow areas covered by them to obtain gigabit connectivity. This upgrade by them, in conjunction with ongoing private investment has seen the percentage of gigabit capable premises rise from 10.8% in September 2021 to a current level of 42%.

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COUNTY COUNCIL MEETING – 27 September 2022

Statement from: Councillor D McNally, Executive Councillor for Waste and Trading Standards

TRADING STANDARDS

In April Lincolnshire County Council Trading Standards took part in Operation June, an awareness campaign developed to highlight the dangers of illicit cigarettes. Operation June marks the tenth anniversary of the death of Lincolnshire resident, June Buffham, who died in a housefire believed to have been started by an illicit cigarette that failed to extinguish. Since June's tragic accident Julie Grant, June's daughter, has campaigned tirelessly to highlight the specific dangers of smoking illicit cigarettes working with Trading Standards in Lincolnshire and beyond.

In April 2022, Lincolnshire Trading Standards and its partners took Operation June out on the road, holding public events in Boston and Lincoln. This was an opportunity to speak to members of the public directly. With the East Midlands Fire Investigation Dog Dexter on hand to draw the public in, Officers were not only able to get across the message about the dangers of illegal cigarettes, but wider fire-safety advice from Lincolnshire Fire and Rescue. One You Lincolnshire were also on hand to offer advice and support to those wanting to stop smoking. The campaign roadshows also initiated widespread local media coverage, including extended segments on BBC Look North and ITV Calendar, on local BBC and commercial radio, and in numerous local newspapers across the county.

Northamptonshire Trading Standards and Northamptonshire Fire and Rescue service were amongst the first authorities outside Lincolnshire to begin adopting the campaign themselves, and now use the same Operation June resources developed as part of the campaign.

Operation June was then incorporated into the National Fire Chiefs Council's [Home Fire Safety Week](#) campaign in June. This saw the campaign resources shared with and supported by fire services across the UK.

Also in April, the Trading Standards Service received notification from the Immigration Enforcement Service that they had issued a £15,000 penalty against the owner of a business found to be selling illicit tobacco products. The penalty was issued after a referral was made by the Trading Standards Service who had collated evidence of the business employing a person without the right to work while investigating offences arising from a seizure of illicit tobacco from the business premises.

The Trading Standards Service has also secured convictions in respect of two investigations relating to fraudulent trading. In the first case the Defendant was sentenced to 9 months imprisonment suspended for 2 years for offences of fraud and theft. He has taken payments for memorial headstones that he failed to supply and removed a memorial from a grave to repair that he failed to return. In the second case the Defendant was trading as a builder who took deposits for work that he then failed to complete. He was sentenced to 16 months imprisonment suspended for 2 years having pleaded guilty to 12 offences of fraud. He was

also ordered to pay compensation of £9410 to the victims and £2500 to the prosecution in respect of costs.

WASTE AND RECYCLING SERVICES

There has been some real positive news to report from Waste Services. The new Household Waste Recycling Centre at Tattershall opened in July 2022 and replaces an older privately owned site at Kirkby on Bain. The new facility is larger and enables more space for residents to dispose of their waste. The site includes four compacting machines which enables material to be compacted on site to create environmental and financial savings through reduced haulage.

Another success is the continued roll out of the Lincolnshire Waste Partnership (LWP) project for the separate collection and disposal of paper and card. The project is complete in Boston, North Kesteven and West Lindsey and is now continuing in East Lindsey. There are some real improvements in the material quality which we are collecting, and this will help to improve our recycling rates and thus benefit the environment. The project will also provide financial savings for the authority. Once East Lindsey is complete, plans will be made for the roll out in the remaining districts of South Kesteven, South Holland and the City of Lincoln.

We are still waiting to see the details of the new Environment Act, but all indications are that we will be required to enable the separate collection and disposal of food waste from all municipal properties. We will have to develop our waste infrastructure to deal with food waste but there is potential to create long term financial savings if we work closely with the private sector. There will be significant impacts on both LCC and the district councils but if we continue to work together with the district councils we are confident that we will continue to provide an efficient and effective waste service for the benefit of Lincolnshire's residents.

COUNTY COUNCIL MEETING – 27 September 2022

Statement from: Councillor Mrs S Woolley, Executive Councillor for NHS Liaison, Community Engagement, Registration and Coroners

REGISTRATION AND CORONERS

Registration

The Registration Service continues to operate face-to-face appointments across all twelve service points within Lincolnshire with no national restrictions in place for births, deaths and ceremonies.

The Registration and Celebratory Service is pleased to announce the introduction of an online appointment booking System. The system allows residents to book their birth, death or notice of marriage/civil partnership appointments online via the council's website. The system has new self-service features which allows customers to manage their appointment bookings online with the ability to rearrange and cancel should they need to. Residents of Lincolnshire will be able to access the self-service function anytime which is a great step forward. The booking platform will be developed further in 2022, and we look forward to residents of Lincolnshire being able to prepay for certificates online, book a wedding or civil partnership and use an interactive customer ceremony planner.

Demand for birth and death registration appointments continues to remain high. All birth backlogs caused by the pandemic have been cleared and all death appointments continue to be prioritised to register the event in a timely manner.

The demand for marriage, civil partnership and citizenship ceremonies remains high. Since 1 April 2022 over 1,500 ceremonies have been undertaken and we continue to receive booking requests for ceremonies as far ahead as 2025. The service continues to expand its offering with new venues being approved and outdoor weddings and civil partnerships now taking place. In July, the Law Commission published its findings and recommendations following their review of marriage. If taken forward by government, the recommendations would see national change to how marriages and civil partnerships are undertaken. We await the government's response within the next 12 months.

Following the national removal of the Coronavirus Act which saw the withdrawal of telephone death registrations, the General Register Office has announced that in collaboration with DCMS, a government backed bill is due to be passed in 2023; which will permanently allow customers the option to undertake birth or death registration appointments either face to face or via the telephone.

Coroner's

The Coroner's Service remains a key part of the death management process within Lincolnshire. The service continues to experience a high level of demand with referral and post-mortem rates rising. Between 1 April 2022 and 31 July 990 referrals were made to the service representing a 9% increase on 2021 volumes, with 443 requiring a post-mortem

representing an increase of 4% on 2021 volumes. This is expected to continue into 2023 with the introduction of the statutory Medical Examiner Scheme within the community setting.

The service has undertaken a successful recruitment exercise appointing two new Assistant Coroners, both have now joined the service and bring with them a wealth of knowledge and experience. The Chief Coroner for England visited Lincolnshire in June of this year. The Chief Coroner was impressed with the progress being made by the service and with the vision the service has for the future.

Following the submission of a business case to create a greater Lincolnshire Coronial Service in early 2022 we continue to await an outcome from the Ministry of justice.

NHS LIAISON

Lincolnshire Integrated Care System

In previous statements I have provided updates on the planning of the Integrated Care System (ICS). I am now in a position to give more detail on the model developing in Lincolnshire.

The Health and Care Act 2022 received Royal Assent in April, this marks major changes to the NHS in England, including the introduction of ICSs from July 2022. ICSs are partnerships of organisations that come together to plan and deliver joined up health and care services, and to improve the lives of people who live and work in an area. The Act requires each ICS to establish two statutory bodies exercising statutory functions:

- An Integrated Care Board (ICB) bringing the NHS together locally to improve population health and care. Clinical Commissioning Groups have now been disbanded as of the 30 June 2022 and their functions conferred onto ICBs with additional responsibilities set out within the Act.
- An Integrated Care Partnership (ICP) a joint committee between local authorities with responsibility for the delivery of health and social care services and the ICB with specific statutory responsibility for preparing an Integrated Care Strategy for the ICS footprint. This strategy needs to have regard to the Joint Strategic Needs Assessment (JSNA) and Joint Local Health and Wellbeing Strategy (JLHWS), which will remain the responsibility of health and wellbeing boards (HWBs).

NHS Lincolnshire ICB was formally established on 1 July 2022 in line with NHS England's requirements. The council has no role in how the ICB is established but are required to have a local authority partner member on its board. Cllr Wendy Bowkett, Executive Councillor for Adult Care and Public Health has been confirmed as the local authority partner member representative on the ICB Board. I also attend as a nonvoting member, in my capacity as Chair of the HWB along with Derek Ward, as Director of Public Health.

With regard to the ICP, the council has a duty under the act to jointly establish the ICP with the ICB as a statutory joint committee. This firstly requires an executive decision to agree to

convene a joint committee and secondly to confirm a nominated representative of the council to sit on the ICP.

The executive approved the decision on the 5 July 2022 to form the ICP and it was confirmed that I will be the council's nominated representative on the ICP. This is the extent of the council's involvement in the formal decision-making process for the setup of the partnership, once established any further membership is a matter for the joint committee itself and the members of the ICP can determine its own procedures.

Lincolnshire is one of only a small number of coterminous systems nationally, with means the ICS footprint is the same as the county council. Whilst there is an opportunity to benefit from this to achieve our ambitions and deliver lasting improvements, our challenge is to fully define the difference between the ICP and the Lincolnshire HWB.

In April, the HWB and representatives from the ICB held a planning and development session to discuss how a Lincolnshire ICP would operate effectively alongside the HWB. It was agreed that the overriding ambition of partners across the Lincolnshire system is to avoid duplication where possible by:

- aligning the meeting times, location, and frequency of the ICP with the HWB.
- mirroring the membership of the ICP with the HWB and reviewing annually to ensure as much alignment as possible with the membership of the HWB.
- aligning strategies and plans where we have the opportunity to do so.
- The inaugural meeting of the Lincolnshire ICP will be on the 27 September 2022.

The ICP has one statutory function and that is to prepare an Integrated Care Strategy, setting out how the assessed needs in relation to its area are to be met by the exercise of functions of the ICB, NHS England (NHSE), and the County Council.

In most areas the ICS has more than one upper tier local authority each required to maintain their duty to have a HWB and fulfil the duties set out as a committee of the council. In those areas the Integrated Care Strategy will bring together the collective priorities and ambitions for each HWB within the local system boundary. In the Lincolnshire system there will be one Integrated Care Strategy and one JLHWS which highlights the simplicity of our system compared to other areas.

There is a national requirement that an initial Integrated Care Strategy will be in place by December 2022 and that this should inform the NHS five-year plan to be submitted to NHSE by March 2023.

I am confident that the new arrangements will further strengthen and build upon our existing partnerships across the system

COMMUNITY ENAGEMENT

Council's engagement activities

Between April 2022 and August 2022, the engagement team supported 34 engagement activities carried out by services across the council. This includes 5 consultations, 29 public and wider stakeholder engagements and 8 internal engagements. An example of our engagement work during this period is the good home alliance pilot, which is still open to participate in, but has already seen 404 people provide responses.

The engagement team utilise a forward planning process to ensure clear oversight of engagement and consultation activities. The information, provided by services, informs the prioritising of engagement resources in the coming year. By developing this process, interaction and dialogue between the engagement team and services have been strengthened. This forward planning ensures our engagement approaches are proactive and effective, helping to maximise their impact.

We are committed to engaging with our residents and stakeholders, both internal and external. This council objective enables evidence-based, informed decision making with accountability and transparency at all stages of our work. Our engagement demonstrates the value and respect we have for local people, helping us to provide information and deliver services that meet their needs.

It is essential that people who participate in engagement see the impact of their involvement. We prioritise providing feedback to maintain dialogue and encourage further engagement. The embedded engagement process in place has a strong focus on clear reporting. Reports are shared widely to close the feedback loop and update local people on the impact of their contributions. Reports on engagement activities are shared internally and made available on Let's talk Lincolnshire.

Let's talk Lincolnshire

The council has been using Let's talk Lincolnshire for a year, since its launch in September 2021. The online engagement platform has received 53,000 site visits and has nearly 2,500 active participants. We recently received nearly 1,500 responses to our Parental Childcare Survey and had almost 1,000 responses to Lincolnshire Resilience Forum's 'Are you prepared for emergencies?' survey. Online engagements like these help us to reach a wide range of people across Lincolnshire and what we learn from our respondents' priorities informs and shapes our work.

County Views citizens' panel

The County Views citizen's panel has increased from 588 members in autumn 2021 to 1,059 in August 2022. The Spring 2022 survey, on the topic of roads, transport and highways, had 557 responses reflecting the importance of this topic to panellists. Lincolnshire County Council's highways team commented that these results are a fantastic tool that will provide invaluable insight to inform their work. The recent summer 2022 survey on the topic of media and communications will give us useful data to help ensure we reach out to our audiences in the most effective ways.

The spring 2022 survey data showed that eight in ten respondents (82%) felt their local area is a great place to live. The top three areas respondents said were most important in making an area a good place to live were access to nature, coast, parks and open spaces; education provision; and safety. The top three areas respondents said most needed improvement in their area were road networks and highway maintenance; public transport; and job prospects.

The results of all County Views surveys are available on Let's talk Lincolnshire.

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Open Report on behalf of Andrew Crookham, Executive Director - Resources

Report to:	County Council
Date:	27 September 2022
Subject:	Review of Financial Performance 2021/22

Summary:

This report:

- describes the Council's financial performance in 2021/22 and sets out the Executive's recommendations on budget carry forward arising from the underspends of £13.582m on Council budgets and £17.214m on Schools budgets, and seeks approval for those proposals not set out under Financial Regulations; and
- sets out performance against Prudential and Financial Indicators for 2021/22.

Recommendation(s):

The County Council is recommended to:

1. Note the carry forward of underspends set out in paragraphs 1.16 and 1.17 of the report, which are made in line with Financial Regulations.
2. Notes the transfer to reserves of underspends described in paragraphs 1.18 to 1.20 which are made in line with Financial Regulations.
3. Approve the use of underspend in excess of 1% referred to in paragraph 1.22 as follows:
 - a. The transfer of £5.000m to the Development Fund earmarked reserve for local Highways works.
 - b. The carry forward of £2.392m of the underspend to be allocated to the Council's corporate revenue contingency budget 2022/23, to help deal with inflationary pressures.
4. Notes the performance against the Prudential Indicators as shown in Table D
5. Note the transfers to and from reserves carried out in 2021/22 and note the position of Earmarked Reserves as at 31 March 2022 as shown in Table F of this report.
6. Note the position of the General Reserves as set out in paragraph 1.26 and Table G.
7. Note the key financial performance measures in 2021/22 as set out in Table H.

1. Background

- 1.1 We set our spending plans for 2021/22 in the context of continuing uncertainty about longer term government funding, growing cost pressures from demand led services such as adult and children's social care, and the Council's responsibility to pay the National Living Wage. In developing our financial plan for the year, we considered all areas of current spending, levels of income and council tax to set a balanced budget. The budget proposals included an increase in council tax level of 1.99% for general council tax.
- 1.2 The year 2021/22 was the second year of the coronavirus pandemic, which continued to have a material impact on our activities over the year. Significant sums of money were paid to us by the government in the form of various coronavirus grants, and significant amounts have consequently been paid out. We have been able to fund all expenditure on Covid-19 by using the grants allocated to us or from within our existing budgets.

Financial Performance

2021/22 Revenue Spending and Funding

- 1.3 We spent £1,105,663k in 2021/22 on providing public services. This equated to £1,443 for every person in Lincolnshire.
- 1.4 When compared to the budget set:
- Total service revenue spending excluding Schools, was underspent by £5.835m or 1.3%
 - There was an underspend of £6.387m on Other Budgets (a number of corporate budgets including capital financing and contingency) or 6.9%
 - The Council received £1.360m or 0.3% more general funding income than originally budgeted for.
- 1.5 This gives the Council (excluding Schools) a total underspend against the revenue budget of £13.582m.
- 1.6 In addition there was an underspend relating to Schools of £17.214m. This amount will be carried forward for Schools to use in 2022/23.
- 1.7 Table A provides a summary breakdown of the Council's 2021/22 net revenue expenditure.

Table A – Net Revenue Expenditure Final Outturn 2021/22

	Revised Net Revenue Budget £m	Net Expenditure £m	Year End Variance £m	Actual Variance %
SERVICE DELIVERY				
Children's Social Care	83.609	81.863	(1.746)	(2.1)
Children's Education	48.921	49.445	0.524	1.1
Children's Services	132.530	131.308	(1.222)	(0.9)
Adult Frailty & Long Term Conditions	119.458	119.060	(0.397)	(0.3)
Adult Specialities	87.335	87.050	(0.284)	(0.3)
Public Health and Community Wellbeing	30.533	27.482	(3.051)	(10.0)
Public Health Grant Income	(33.895)	(33.895)	0.000	0.0
Better Care Funding	(52.660)	(51.304)	1.355	(2.6)
Adult Care and Community Wellbeing	150.770	148.392	(2.378)	(1.6)
Communities	47.116	46.836	(0.281)	(0.6)
Lincolnshire Local Enterprise Partnership	0.418	0.418	(0.000)	(0.0)
Growth	6.808	6.825	0.017	0.3
Highways	22.323	22.156	(0.167)	(0.7)
Place	76.665	76.235	(0.431)	(0.6)
Fire & Rescue	22.464	22.475	0.011	0.0
Fire and Rescue	22.464	22.475	0.011	0.0
Organisational Support	14.623	14.026	(0.597)	(4.1)
Finance	7.792	7.330	(0.461)	(5.9)
Governance Services	2.374	2.990	0.615	25.9
Public Protection	5.107	4.556	(0.551)	(10.8)
Resources	29.896	28.902	(0.994)	(3.3)
Property	11.180	10.686	(0.493)	(4.4)
Information Management Technology	14.646	14.278	(0.368)	(2.5)
Transformation	9.211	10.251	1.039	11.3
Commercial	8.751	8.136	(0.614)	(7.0)
Commercial	43.787	43.351	(0.436)	(1.0)
Corporate Services	3.002	2.617	(0.385)	(12.8)
Corporate Services	3.002	2.617	(0.385)	(12.8)
TOTAL SERVICE DELIVERY	459.115	453.280	(5.835)	(1.3)
OTHER BUDGETS				
Contingency	2.094	0.000	(2.094)	(100.0)
Capital Financing Charges	69.378	69.378	0.000	0.0
Other	21.204	16.910	(4.294)	(20.2)
TOTAL OTHER BUDGETS	92.675	86.288	(6.387)	(6.9)
TOTAL NET EXPENDITURE (EXC SCHOOLS)	551.790	539.568	(12.222)	(2.2)
MOVEMENT OF RESERVES				
Transfer to/from Earmarked Reserves	(26.150)	(26.150)	(0.000)	0.0
Contribution to/from School Reserves	(16.823)	(16.823)	(0.000)	0.0
Contribution to Development Fund	(1.001)	(1.001)	0.000	0.0
Transfer to/from General Reserves	0.200	0.200	0.000	0.0
TOTAL MOVEMENT OF RESERVES	(43.774)	(43.774)	(0.000)	0.0
MET FROM:				
Business Rates local Retention	(120.825)	(122.570)	(1.745)	1.4
Revenue Support Grant	(20.580)	(20.580)	0.000	0.0
Other Non Specific Grants	(60.673)	(60.882)	(0.209)	0.3
County Precept	(319.626)	(319.032)	0.594	(0.2)
TOTAL MET FROM	(521.705)	(523.065)	(1.360)	0.3
TOTAL (EXCLUDING SCHOOLS)	(13.688)	(27.270)	(13.582)	
SCHOOL BUDGETS				
Schools Block	150.539	137.877	(12.661)	(8.4)
High Needs Block	86.090	82.881	(3.209)	(3.7)
Central School Services Block	3.621	3.307	(0.314)	(8.7)
Early Years Block	40.200	39.170	(1.029)	(2.6)
Dedicated Schools Grant	(266.671)	(266.671)	0.000	(0.0)
Schools Budget (Other Funding)	(0.090)	(0.090)	0.000	(0.0)
TOTAL SCHOOLS BUDGETS	13.688	(3.525)	(17.214)	(125.8)
TOTAL (INCLUDING SCHOOLS)	0.000	(30.796)	(30.796)	

2021/22 Capital Spending and Funding

- 1.8 The Council spent £194.144m on the County's major assets, in particular on road schemes and schools. The net capital spend was £100.400m, which was £50.049m less than planned.
- 1.9 Table B provides a summary breakdown of the Councils 2020/21 capital expenditure.

Table B – Capital Expenditure Final Outturn 2021/22

	Gross Programme			Net Programme		
	Actuals £'000	Revised Budget £000	Outturn Variance £000	Actuals £000	Revised Budget £000	Outturn Variance £000
Adult Care & Community Wellbeing	8,398	9,798	-1,400	1,161	1,161	0
Children's Services	32,630	32,753	-123	18,183	18,353	-170
Place	141,432	174,392	-32,960	73,923	111,426	-37,503
Fire and Rescue	1,055	1,253	-198	1,055	1,253	-198
Commercial	10,629	12,690	-2,061	7,881	9,942	-2,061
Resources	0	25	-25	0	25	-25
Other Budgets	0	11,661	-11,661	-1,803	8,289	-10,093
Total	194,144	242,572	-48,428	100,400	150,450	-50,049

- 1.10 The capital programme comprises a series of schemes/projects which often span a number of years. Hence over/underspends cannot be related to time periods such as this financial year.
- 1.11 The gross capital expenditure of £194.144m is funded from a number of different sources as set out in Table C below. The majority of expenditure is funded from Government grants and borrowing.

Table C - Capital Financing 2021/22

	£'000
Revenue Contributions	9,519
Use of Reserves	4,399
Grants and Contributions	108,682
Capital Receipts	11,206
Borrowing	60,339
Total	194,144

- 1.12 The Council sets a voluntary limit on its total borrowing to ensure that it remains prudent and affordable over the longer term. This target is to ensure that the annual minimum revenue provision (MRP) charge plus interest on loans amount to no more than 10% of the Council's annual income. The MRP charge is the amount set aside by the Council each year as a provision to repay debt over the period when the assets purchased and built provide a benefit to the communities of Lincolnshire. In 2021/22 an additional voluntary revenue provision charge was made. The total cost of capital financing charges for 2021/22 (including minimum revenue provision

only) amounted to 3.85% of total income, however when this year's voluntary revenue provision (VRP) charge is included this total charge was 7.17% of total income.

Prudential indicators

- 1.13 The Local Government Act 2003 gave authorities freedom to borrow what they need to fund their capital programmes. The Act requires Local Authorities to comply with CIPFA's Prudential Code for Capital Finance in Local Authorities. The Code provides a framework to ensure that Local Authorities' capital programmes are affordable, prudent and sustainable and that treasury management decisions are taken to support this.
- 1.14 In complying with the Code, the indicators for 2021/22 were approved by the Council on 19 February 2021 along with the budget and council tax for that year. In accordance with the Code, the Executive Director has monitored the actual performance against the targets set and there have been no issues of concern to be reported to members. The Council should also be informed of the actual position compared with that estimated for any given year after the year end. Table D provides details of this comparison for 2021/22. It shows that Prudential Indicators have not been exceeded during the year and that there has been no breach of limits set by the Authority.

Table D – Prudential Indicators Actual Compared to Estimated 2021/22

PRUDENTIAL INDICATORS ACTUAL COMPARED TO ESTIMATED 2021/2022			
Original Estimate	2021/22		2021/22
	£000	Actuals	£000
Prudence Indicators:			
1) Capital Expenditure & Financing			
Net Capital Expenditure	111,283	Actual Net Capital Expenditure (Excl Sch RCCO & Leasing)	100,400
2) Capital Financing Requirement			
Capital Financing Requirement 31/3/2022	750,869	Actual Capital Financing Requirement 31/3/2022	645,995
Capital Financing Requirement Estimate at 31/3/2024	816,798	Capital Financing Requirement Estimate 31/3/2024	711,924
3) Gross Borrowing and the Capital Financing Requirement			
Gross External Borrowing	587,114	Actual Gross External Borrowing	477,369
Headroom Over CFR at 31/3/2024	229,684	Actual Headroom Over CFR at 31/3/2024	234,555
4) External Debt			
Authorised Limit for External Debt		Actual external debt at 31/3/2022	
Borrowing	681,075	Long Term LCC	476,122
Other Long Term Liabilities	10,673	Long Term Schools	661
Total Authorised Limit	691,748	Salix	586
		Temporary(Home Office)	0
Operational Boundary for External Debt		Borrowing	
Borrowing	666,075	Other Long Term Liabilities (Credit Arrangements)	7,817
Other Long Term Liabilities	8,673	Total Debt	485,186
Total Operational Boundary	674,748		
Affordability Indicators:			
5) Financing Costs & Net Revenue Stream			
Estimated Ratio of Financing Costs To Net Revenue Stream	5.38%	Actual Ratio of Financing Costs To Net Revenue Stream	7.16%
Estimated Ratio of MRP & Interest Costs To Net Revenue Stream Limit 10%	5.33%	Actual Ratio MRP & Interest Costs To Net Revenue Stream Limit 10%	7.17%
Proportionality Indicators			
6) Limit for Maximum Usable Reserves at Risk from Potential Loss of Investments			
Estimated Proportion of Usable Reserves at Risk from Potential Loss of Investments -Limit 10%	1.99%	Actual Proportion of Usable Reserves at Risk from Potential Loss of Investments -Limit 10%	0.26%
7) Income from Non Treasury Investments & Net Service Expenditure			
Estimated Proportion of Non-Treasury Investment Income to Net Service Expenditure -Limit 3%	0.43%	Actual Proportion of Non-Treasury Investment Income to Net Service Expenditure -Limit 3%	0.40%
Treasury Indicators:			
8) Interest Rate Exposures (Variable)			
Upper limit for variable interest rate exposures		Actual variable interest rate exposure at 31 March 2022	
Borrowing	30%	Borrowing	0%
Investments	100%	Investments	34%
9) Total Principal Sums Invested			
Upper limit for total principal sums invested for over 365 days (per maturity date). Treasury and Non Treasury Investments.	40,000	Actual principal sums invested > 365 Day. Treasury and Non Treasury Investments.	7,615
10) Maturity Structure of borrowing			
Upper Limit for maturity structure of borrowing		Actual maturity structure of borrowing at 31 March 2022	
Under 12 months	25%	Under 12 months	1.80%
12 months and within 24 months	25%	12 months and within 24 months	2.20%
24 months and within 5 years	50%	24 months and within 5 years	6.60%
5 years and within 10 years	75%	5 years and within 10 years	10.10%
10 years and above	100%	10 years and above	79.30%
11) Borrowing in Advance of Need			
Estimated borrowing in advance of need limit equal to 25% of the expected increase in CFR over 3 year budget period	16,482	Actual borrowing taken in advance of need in 2021/22	0

Carry Forward of Over and Underspends

- 1.15 The Council's policy for the carry forward of over and underspends is set out in Financial Regulations, this is:
- 1.16 All under and overspends on service revenue budgets of up to 1% will be carried forward without exception. In 2021/22, this was a net underspend totalling £4.791m.
- 1.17 All under and overspends on the dedicated schools budget will be carried forward. In 2021/22 this net underspend totalled £17.214m.
- 1.18 One new grant was received in the year and not fully spent. A grants and contributions earmarked reserve has been created for the Domestic Abuse Grant in order to carry forward the unspent grant to next year (£0.841m).
- 1.19 A pooled budget was created in the year relating to the Family Adoption Links partnership regional adoption agency and the unspent portion of this budget has been added to a newly created grants and contributions earmarked reserve (£0.071m).
- 1.20 In addition to the carry forward of up to 1% of budget underspends, there are two transfers to reserves for "business as usual" and Shared Service items totalling £0.487m:
- a) Civil Parking Enforcement and Permitting income is ring-fenced for spending on specific works defined by legislation. This budget underspent by £0.335m in the year.
 - b) Strategic Commissioning and Procurement which provides services to partner organisations has operated at a surplus of £0.152m in 2021/22 and the net surplus will be transferred to an earmarked reserve pending future decisions about its use.
- 1.21 The carry forwards referred to in paragraphs 1.16 and 1.17 and the transfers to reserves set out in paragraphs 1.18 to 1.20 are for noting as being in accordance with Financial Regulations.
- 1.22 The amount of underspend remaining after taking account of the 1% carry forward of service underspends, and the "business as usual" and Shared Service transfers, and the transfers to new grants and contributions reserves is £7.392m. The Council is required to consider the use of underspends above the level of 1% and outside of the "business as usual" transfers to reserves. The proposals for the use of this remaining underspend of £7.392m are as follows:

- a) To allocate £5.000m to the Development Fund earmarked reserve, to be spent on local Highways works;
- b) To allocate £2.392m of the balance to be carried forward, to be added to the corporate revenue contingency budget in the current financial year 2022/23 to help fund inflationary cost pressures.

1.23 Table E below confirms the transfers to reserves in accordance with Financial Regulations, and the proposals for the remaining underspend.

Table E – Allocation of 2021/22 Underspend

	£000's
Total Underspend for 2021/22	-30,796
Amount to transfer to Schools reserves	17,214
Council Underspend for 2021/22 (excluding Schools)	-13,582
<u>Service Net Underspends up to 1% Carried Forward</u>	
- Adult Care and Community Wellbeing	2,373
- Children's Services	1,222
- Place	431
- Fire and Rescue	0
- Commercial (will be combined with Resources)	436
- Resources	299
- Corporate Services	30
	4,791
<u>Business As Usual Ringfenced items</u>	
- Civil Parking Enforcement & Permitting	335
	335
<u>Shared Services Reserves</u>	
- Procurement Lincolnshire	152
	152
<u>Transfers to New Grants & Contributions Earmarked Reserves</u>	
Domestic Abuse Grant reserve	841
Regional Adoption Agency reserve	71
	912
Balance remaining for consideration	-7,392
<u>Proposed Allocation of remaining balance</u>	
- Development Fund for Local Highways works in the four Highways areas	5,000
- Allocate to 2022/23 contingency budget to help deal with inflationary pressures	2,392
Total	7,392

1.24 TABLE F shows the new balances on reserves following approval of the transfers detailed in paragraphs 1.16 to 1.22 above. The underspend for 2021/22 is shown within the line “Reserves requiring Council approval in September”. The table also shows a variety of other transfers to or from other earmarked reserves reflecting actual expenditure and income in 2021/22.

TABLE F – Transfers to and from Reserves in Year 2021/22

Balance as at 31 March 2021		Balance at 1 April 2021	Additions in Year	Used in Year	Balance at 31 March 2022
£'000		£'000	£'000	£'000	£'000
11,878	Balances from dedicated schools budget	11,878	3,338	(2,322)	12,894
14,237	Balances for schools under a scheme of delegation	14,237	14,326	(14,904)	13,659
	Total Schools	26,115	17,664	(17,226)	26,553
	Other Earmarked Reserves:				
0	Other Services	0	4,899	(4,899)	0
29,254	Reserves requiring Council approval in September	29,254	13,582	(29,254)	13,582
6,775	Insurance	6,775	0	0	6,775
685	Schools Sickness Insurance	685	508	(421)	773
2,638	Shared Services (Legal and Procurement)	2,638	148	(729)	2,056
0	Financial Volatility - Budget Shortfall	0	0	0	0
40,483	Financial Volatility	40,483	6,439	0	46,922
2,748	CSSC Transformation Including BW Rebuild and Development	2,748	0	(791)	1,957
5,772	Energy from Waste Lifecycles	5,772	1,286	(2,337)	4,721
14,452	Development Fund	14,452	10,000	(1,001)	23,451
6,152	Business Rates Volatility Reserve	6,152	0	0	6,152
11,311	Support To Businesses	11,311	0	(8,009)	3,303
10,459	Other Service Earmarked Reserves	10,459	12,436	(14,939)	7,956
	Total Earmarked Reserves	130,729	49,298	(62,380)	117,648
	Revenue Grants and Contributions Unapplied Reserves:				
8,435	Schools	8,435	9,805	(9,348)	8,893
10,702	Childrens Services	10,702	1,144	(2,158)	9,687
65,524	Adult Care and Community Wellbeing	65,524	5,679	(6,669)	64,534
10,945	Place	10,945	4,286	(1,109)	14,122
3,700	Other Budgets	3,700	0	(2,072)	1,628
0	Corporate Services	0	0	0	0
826	Resources	826	0	(8)	818
384	Fire & Rescue	384	0	0	384
	Total Revenue Grants and Contributions	100,516	20,914	(21,364)	100,066
257,360	Total	257,360	87,876	(100,970)	244,267

1.25 The current balance in the Financial Volatility earmarked reserve is £46.922m. This reserve is not required to balance the budget in 2022/23, but it may be required to support the budget in the years beyond. Work on updating the medium-term financial plan as part of the next budget setting process is currently underway.

General Reserve

1.26 It is our policy on general reserves that these will be maintained within a range of 2.5% to 3.5% of the annual budget requirement. When setting the budget for 2021/22 we planned to increase the balance in our General Reserve by £0.200m and this plan has been implemented. The General Reserve at 31 March 2022 stands at £16.400m or 3.2% of the budget requirement, as shown in Table G below.

TABLE G – General Reserves

GENERAL RESERVES	Balance at 31 March 2022 £'000
Balance at 1 April 2021	-16,200
Contribution to / use in year	-200
Proposed contribution to / use of reserves	0
Balance as at 31 March 2022	-16,400
Balance as a percentage of total budget	3.20%

Key Financial Performance Measures: Financial Health and Performance

1.27 The Council has identified a number of key indicators to monitor its financial health and performance. The Council's actual performance against these key indicators for 2021/22 is shown in Table H below.

TABLE H – Key Financial Performance Measures: Financial Health and Performance

REF	PERFORMANCE INDICATOR	MEDIUM TERM TARGET	2021/22 Estimate	2021/22 Actual
1	Council tax compared with other counties	In lowest quartile of all English county councils (out of 26 county councils)	Yes	Yes
2	Government grants	Lobby for annual increases in general government grants to be above the county average	Yes	Yes
3	Minimum Revenue Provision and Interest	MRP and Interest repayments not to exceed 10% of net income	5.33%	7.17%
4	Accounting	Unqualified external audit opinion	Yes	Yes
5	General Reserves	Maintained within the range of 2.5% to 3.5% of the annual budget requirement net of Dedicated Schools Grant	Within range 3.5%	Within range 3.5%
6	Internal control	None of the processes audited receive a "no assurance" opinion from internal audit	Yes	Yes
7	Expenditure - prompt payment	At least 90% of undisputed invoices paid within 30 days	90%	97%
8	Treasury management	Risk adjusted return comparison	Weighted Benchmark 0.131%	Weighted Benchmark 0.286%

Financial Resilience

1.28 The impact of this financial performance on the Council's resilience has been assessed and it has been concluded that our financial resilience remains strong. Both General and Earmarked reserves are maintained at a prudent level. There is also the Financial Volatility Reserve that can be called upon to support the Council's budgetary position should it be required.

1.29 The Council has strengthened its' financial resilience by: continued monitoring of the financial position, undertaking work to address issues as they arise; continued

reporting of the Covid-19 impacts to Government alongside working with the Society of County Treasurers to ensure that the Government understands the particular issues faced by County Councils; refreshing and updating the Medium-Term Financial Plan and Strategy; focusing on transformation work to reduce cost pressures and create budget savings.

2. Legal Issues:

Equality Act 2010

Under section 149 of the Equality Act 2010, the Council must, in the exercise of its functions, have due regard to the need to:

- Eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under the Act.
- Advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it.
- Foster good relations between persons who share a relevant protected characteristic and persons who do not share it.

The relevant protected characteristics are age; disability; gender reassignment; pregnancy and maternity; race; religion or belief; sex; and sexual orientation.

Having due regard to the need to advance equality of opportunity involves having due regard, in particular, to the need to:

- Remove or minimise disadvantages suffered by persons who share a relevant protected characteristic that are connected to that characteristic.
- Take steps to meet the needs of persons who share a relevant protected characteristic that are different from the needs of persons who do not share it.
- Encourage persons who share a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low.

The steps involved in meeting the needs of disabled persons that are different from the needs of persons who are not disabled include, in particular, steps to take account of disabled persons' disabilities.

Having due regard to the need to foster good relations between persons who share a relevant protected characteristic and persons who do not share it involves having due regard, in particular, to the need to tackle prejudice, and promote understanding.

Compliance with the duties in section 149 may involve treating some persons more favourably than others.

The duty cannot be delegated and must be discharged by the decision-maker. To discharge the statutory duty the decision-maker must analyse all the relevant material with the specific statutory obligations in mind. If a risk of adverse impact is identified consideration must be given to measures to avoid that impact as part of the decision-making process.

There are not considered to be any implications under the Equality Act 2010 relating to the recommendations set out in this report.

Joint Strategic Needs Assessment (JSNA and the Joint Health and Wellbeing Strategy (JHWS)

The Council must have regard to the Joint Strategic Needs Assessment (JSNA) and the Joint Health and Wellbeing Strategy (JHWS) in coming to a decision.

There are not considered to be any implications for the JSNA and JHWS relating to the recommendations set out in this report.

Crime and Disorder

Under section 17 of the Crime and Disorder Act 1998, the Council must exercise its various functions with due regard to the likely effect of the exercise of those functions on, and the need to do all that it reasonably can to prevent crime and disorder in its area (including anti-social and other behaviour adversely affecting the local environment), the misuse of drugs, alcohol and other substances in its area and re-offending in its area.

There are not considered to be any implications to Crime and Disorder relating to the recommendations set out in this report.

3. Conclusion

- 3.1 The proposed treatment of under and overspending outlined in the report is considered appropriate and prudent for supporting future budgets.
- 3.2 The prudential indicators comply with the CIPFA Prudential Code of Capital Finance in Local Authorities and the Council's actual performance is within the targets set by the Council in February 2021.
- 3.3 The Council is in good financial health and remains resilient to the challenges expected over the next financial year.

4. Legal Comments:

Recommendations 1 and 2 are compliant with the Council's Financial Regulations.

With regard to recommendation 3, the Council's Financial Regulations provide that the use of all underspending on service budgets in excess of 1% will be considered by the Executive and decided by the full Council. The means of funding all overspendings on service budgets in excess of 1% will be considered by the Executive and decided by the full Council.

Recommendations 4 to 7 enable the Council to monitor performance against the Council's approved budget. Under Section 3 of the Local Government Act 2003 the Authority must determine and keep under review how much money it can afford to borrow. Reporting on the Prudential Indicators assists the Council in discharging this function.

The recommendations are lawful in accordance with the Constitution and the Policy Framework and within the remit of the full Council.

5. Resource Comments:

Accepting the recommendations in this report provides the Council with a sound financial base from which to manage the economic challenges facing the United Kingdom at the time of writing this report, as well as preparing for a change in the local government funding regime at some future time, which remains an uncertain outcome for this Council.

6. Consultation

a) Has Local Member Been Consulted?

n/a

b) Has Executive Councillor Been Consulted?

n/a

c) Scrutiny Comments

n/a

d) Risks and Impact Analysis

n/a

7. Background Papers

The following background papers as defined in the Local Government Act 1972 were relied upon in the writing of this report.

Document title	Where the document can be viewed
Executive Report - Review of Financial Performance 2021/22 - 5 July 2022	Agenda for Executive on Tuesday, 5th July, 2022, 10.30 am (moderngov.co.uk)

This report was written by Michelle Grady, who can be contacted at michelle.grady@lincolnshire.gov.uk



Open Report on behalf of David Coleman, Monitoring Officer

Report to:	County Council
Date:	27 September 2022
Subject:	Council Constitution - Changes to the Lincolnshire Health and Wellbeing Board Terms of Reference

Summary:

In May 2021, the Council agreed changes to the Terms of Reference for the Lincolnshire Health and Wellbeing Board (HWB), to enable the Board to incorporate the functions of the interim Integrated Care Partnership (ICP). As a consequence, the Council's Constitution was updated.

From 1 July 2022, the Health and Care Act 2022 require the Integrated Care Board (ICB) and the County Council, to establish the ICP as a statutory joint committee, therefore the HWB as a committee of the council is not able to take on the responsibilities of the ICP. At the same time the Health and Care Act requires the HWB to play a formal role as a consultee in certain matter within the remit of the ICB.

As a consequence, the HWB Terms of Reference need to be updated to reflect the introduction of the ICP and the new roles of the HWB

Approval is now being sought from Council to the proposed amendments to enable the necessary changes to be made in the Constitution.

Recommendation(s):

That the Council:

1. Approves the proposal put forward by the Lincolnshire Health and Wellbeing Board to change the terms of reference of the Health and Wellbeing Board:
 - a. to remove reference to the functions of the Integrated Care System Partnership
 - b. to remove reference to the Lincolnshire NHS Clinical Commissioning Group, replacing it with reference to the Integrated Care Board
 - c. to take account of the Board's role as a consultee in a number of the statutory processes associated with the operations of the Lincolnshire NHS Integrated Care Board

2. Approves the amendments to the Constitution set out in Appendix B

1. Background

Under section 194 of the Health and Social Care Act 2012, all upper tier and unitary authorities are required to have a Health and Wellbeing Board (HWB) for their authority's area. In 2013, the Lincolnshire HWB was formally established as a committee of Lincolnshire County Council. The functions of the HWB are set out in sections 195 and 196 of the Act as follows:

- To encourage persons who arrange for the provision of any health and social care services in the area to work in an integrated manner.
- To provide advice, assistance or other support, as it thinks appropriate, for the purpose of encouraging joint commissioning.
- To prepare and publish a Joint Strategic Needs Assessment (JSNA) on the local population.
- To prepare and publish a Joint Health and Wellbeing Strategy (JHWS).

In addition to the statutory functions listed above, the Act also makes provision for the local authority to delegate any powers or functions exercisable by the authority to the HWB.

In May 2021, and in anticipation of the implementation of Integrated Care System (ICS) arrangements, the Council approved proposals for the HWB to incorporate the functions of the interim Integrated Care Partnership (ICP) to support the developing landscape of integration. As a result, changes were made to the Council's Constitution, and the HWB formally adopted the updated Terms of Reference at its AGM on 3 June 2021.

Following Royal Assent for the Health and Care Act 2022, on 28 April 2022, ICS arrangements were formally established from 1 July 2022. Whilst the new Health and Care Act does not change the core functions of the HWB, it does embed the HWB, principally as a consultee, in a number of the statutory processes associated with the operations of the new Lincolnshire NHS Integrated Care Board (ICB) which replaces the Clinical Commissioning Groups (CCG) taking on those and additional responsibilities.

The Act also requires the County Council and the newly formed ICB to jointly establish an ICP as a statutory joint committee of the two bodies. The ICP will have a statutory responsibility to create an Integrated Care Strategy for Lincolnshire. Since the HWB is a committee of the County Council, it has a fundamentally different legal status to the ICP, as a statutory joint committee. Furthermore, the ICP has statutory responsibility for the production of an Integrated Care Strategy for the area and cannot pass that responsibility to another body. Therefore, the HWB cannot fulfil the role of an ICP.

Lincolnshire is only one of four coterminous ICS systems nationally, so there is an opportunity to benefit from this to achieve Lincolnshire's shared ambition. Although, at the level of the Act, the different roles of the ICP and HWB can be distinguished, the coterminous boundary in our area means that it is important to fully define the practical

differences between the ICP and HWB in order to manage the clear risks of duplication. Wherever possible, the HWB and ICP will look to align meeting times and have mirrored memberships to bring cohesion to the two to bring clarity across the system.

To ensure a focus on reducing inequalities for the population of Lincolnshire, and to provide a greater focus on wider determinants of health the HWB has reviewed its membership. The outcome of this is membership is being offered to a representative of the Higher Education (HE) sector and the Greater Lincolnshire Local Enterprise Partnership (GLLEP). These will be HWB Associate Memberships (NB. Associated members will not have voting rights at HWB meetings). Opening up membership to HE and the GLLEP supports the collective ambition of preventing and reducing health inequalities by focusing on wider social, economic and health priorities.

Amended Terms of Reference and Procedural Rules, along with Board Member's Roles and Responsibilities, and the proposed revisions, are provided in Appendix A. The HWB endorsed the updated Terms of Reference on 14 June 2022. Some of the main Terms of Reference of the HWB are set out in the Council's Constitution. If the Council approves the proposed changes, the Council's Constitution will require amendment. Necessary amendments for Council approval are set out in Appendix B.

Membership shown in Appendix B is limited to core membership. It does not include the Associated Members. The decision on whether or not to allow such attendance at its meetings is a matter for the HWB itself.

2. Legal Issues:

Equality Act 2010

Under section 149 of the Equality Act 2010, the Council must, in the exercise of its functions, have due regard to the need to:

- Eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under the Act.
- Advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it.
- Foster good relations between persons who share a relevant protected characteristic and persons who do not share it.

The relevant protected characteristics are age; disability; gender reassignment; pregnancy and maternity; race; religion or belief; sex; and sexual orientation.

Having due regard to the need to advance equality of opportunity involves having due regard, in particular, to the need to:

- Remove or minimise disadvantages suffered by persons who share a relevant protected characteristic that are connected to that characteristic.
- Take steps to meet the needs of persons who share a relevant protected characteristic that are different from the needs of persons who do not share it.
- Encourage persons who share a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low.

The steps involved in meeting the needs of disabled persons that are different from the needs of persons who are not disabled include, in particular, steps to take account of disabled persons' disabilities.

Having due regard to the need to foster good relations between persons who share a relevant protected characteristic and persons who do not share it involves having due regard, in particular, to the need to tackle prejudice, and promote understanding.

Compliance with the duties in section 149 may involve treating some persons more favourably than others.

The duty cannot be delegated and must be discharged by the decision-maker. To discharge the statutory duty the decision-maker must analyse all the relevant material with the specific statutory obligations in mind. If a risk of adverse impact is identified consideration must be given to measures to avoid that impact as part of the decision-making process.

As a formal change to the Council's governance arrangements, the proposals are not considered to have an adverse impact on people who share a protected characteristic compared to those who do not.

Joint Strategic Needs Assessment (JSNA) and the Joint Health and Wellbeing Strategy (JHWS)

The Council must have regard to the Joint Strategic Needs Assessment (JSNA) and the Joint Health and Wellbeing Strategy (JHWS) in coming to a decision.

As a formal change to the Council's governance arrangements, the proposals are not considered to have any implications for the JSNA and JHWS. Although the inclusion of the additional members will enable closer working on the wider determinants of health and wellbeing.

Crime and Disorder

Under section 17 of the Crime and Disorder Act 1998, the Council must exercise its various functions with due regard to the likely effect of the exercise of those functions on, and the need to do all that it reasonably can to prevent crime and disorder in its area (including

anti-social and other behaviour adversely affecting the local environment), the misuse of drugs, alcohol and other substances in its area and re-offending in its area.

As a formal change to the Council's governance arrangements, the proposals are not considered to have any implications for crime and disorder. Although the inclusion of the additional members will enable closer working on wider determinants of health and wellbeing which also impact on crime and disorder.

3. Conclusion

The Council is to approve the changes to the Lincolnshire Health and Wellbeing Board and agree for the appropriate updates to be made to the Constitution.

4. Legal Comments:

The Report sets out amendments to the Constitution that are necessary to ensure that the roles of the Health and Wellbeing Board and the Integrated Care Partnership reflect the legal requirements set out in the Health and Care Act 2022.

Approval of changes to the Constitution is a matter reserved to full Council.

5. Resource Comments:

It can be confirmed that there are no financial implications regarding the proposed changes to the Lincolnshire Health and Wellbeing Board.

6. Consultation

a) Has Local Member Been Consulted?

n/a

b) Has Executive Councillor Been Consulted?

Yes

c) Scrutiny Comments

This decision has not been considered by a Scrutiny Committee.

d) Risks and Impact Analysis

As set out in the report

7. Appendices

These are listed below and attached at the back of the report	
Appendix A	Revised Terms of Reference for the Lincolnshire Health and Wellbeing Board (June 2022)
Appendix B	Extract from Part 2 of the Constitution – pages 2/44 – 2/46 with proposed amendments

8. Background Papers

The following background papers as defined in the Local Government Act 1972 were relied upon in the writing of this report.

Document title	Where the document can be viewed
Health and Social Care Act (2012)	https://www.legislation.gov.uk/ukpga/2012/7/contents/enacted
Health and Care Act (2022)	https://www.legislation.gov.uk/ukpga/2022/31/contents/enacted
Council Constitution – Changes to the Lincolnshire Health and Wellbeing Board Terms of Reference and membership to incorporate the functions of the Integrated Care System Partnership Board	https://lincolnshire.moderngov.co.uk/ieListDocuments.aspx?CId=120&MIId=5731&Ver=4

This report was written by Alison Christie, Programme Manager who can be contacted on 07917245464 or alison.christie@lincolnshire.gov.uk.

LINCOLNSHIRE HEALTH AND WELLBEING BOARD

TERMS OF REFERENCE and PROCEDURAL RULES

| **June 202~~1~~2**

| **Next review date June 202~~2~~3**

LINCOLNSHIRE HEALTH AND WELLBEING BOARD
Terms of Reference and Procedural Rules

1. PURPOSE

- 1.1 This document sets out the agreed principles and way of working for the Lincolnshire Health and Wellbeing Board ~~which includes acting as the Integrated Care System Partnership Board (ICSPB) from April 2021.~~
- 1.2 It reflects the strong and effective partnership working across the health and care system and a commitment to the joint endeavour to deliver better health outcomes to the people of Lincolnshire.

2. CONTEXT

- 2.1 The Lincolnshire Health and Wellbeing Board (the Board) is established as a consequence of Section 194 of the Health and Social Care Act 2012 as a committee of Lincolnshire County Council.
- 2.2 Lincolnshire has a long history of strong and effective joint working to address the factors that determine health throughout the life course, and to seek to reduce demand on health and care services in a more preventative and proactive way.
- 2.3 ~~The introduction of an Integrated Care System (ICS) in Lincolnshire is the next step on the evolution of partnership working. Health and Care System Leaders agree the ICS can best deliver outcomes for Lincolnshire by the Board fulfilling the role of the ICSPB.~~
- 2.4 ~~The advantages of this approach are seen to be:~~
 - 2.4.1 ~~It builds on the strong partnership working ethos cultivated through the Board since 2013.~~
 - 2.4.2 ~~The move towards population health management will ensure place based and neighbourhood working is focused on delivering outcomes based on the needs of the population.~~
 - 2.4.3 ~~It ensures a continued focus on the wider determinants of health which have an impact on an individual's health and wellbeing.~~
 - 2.4.4 ~~The coterminous boundary offers Lincolnshire advantages over other areas and maximises opportunities to work collaboratively.~~
 - 2.4.5 ~~It reflects a genuine desire across the local health and care system to develop innovative ways of working and to capitalise on the advances made during the Covid-19 pandemic.~~

3. OBJECTIVES

- 3.1 To provide strong local leadership across the health and care system to improve the health and

wellbeing of Lincolnshire's population.

- 3.2 To maximise opportunities and circumstances for joint working and integration of services and make the best use of existing opportunities and process to prevent duplication or omission within Lincolnshire.
- 3.3 To work collaboratively to address the wider determinants of health – the physical, cultural, social and political environment in which we live – which impact on an individual's health outcomes.
- 3.4 To promote transformational change through shifting the health and care system towards preventing rather than treating ill health and disability by promoting self-care and healthy living.
- 3.5 To maximise the opportunities and resources available to Lincolnshire by integrating services.
- 3.6 To reduce current inequalities in the provision of healthcare and close the gap.
- 3.7 To ensure a focus on issues and needs, requiring partnership and collective action across a range of organisations, to deliver.

4. FUNCTIONS AND RESPONSIBILITIES OF THE BOARD

- 4.1 To deliver the functions of a Health and Wellbeing Board as set out in [Section 195 and 196 of the Health and Social Care Act 2012](#) as follows:
 - 4.1.1 To encourage persons who arrange for the provision of any health and social care services in the area to work in an integrated manner.
 - 4.1.2 To provide advice, assistance or other support, as it thinks appropriate, for the purpose of encouraging joint commissioning.
 - 4.1.3 To prepare and publish a Joint Strategic Needs Assessment (JSNA) on the local population.
 - 4.1.4 To prepare and publish a Joint Health and Wellbeing Strategy (JHWS)
- 4.2 To produce the Pharmaceutical Needs Assessment (PNA) in accordance with the [NHS \(Pharmaceutical and Local Pharmaceutical Services\) Regulations 2013 \(SI 2013/349\)](#) and liaising with NHS England and Improvement (NHSEI) to ensure recommendations or gaps in services are addressed.
- 4.3 To fulfil its role under section 14Z54 of the National Health Service Act 2006 and in particular to:-
 - 4.3.1 give its opinion to the Integrated Care Board (ICB) on whether the draft ICB 5 year plan (or any draft revision to the plan) takes proper account of the local joint health and wellbeing strategy under section 14Z54(5)(a); and
 - 4.3.2 determine whether to give that opinion to NHS England under section 14Z54(5)(b).

- 4.4 To determine whether to give to NHS England its opinion on whether the published ICB 5 year plan takes proper account of the local joint health and wellbeing strategy under section 14Z55 of the National Health Service Act 2006.
- 4.5 To fulfil its role as consultee in respect of the ICB's annual review of the steps that the ICB has taken to implement the joint local health and wellbeing strategy under section 14Z58 of the National Health Service Act 2006.
- 4.6 To respond to consultation by NHS England on any steps that the ICB has taken to implement any joint local health and wellbeing strategy as part of NHS England's annual performance assessment of the ICB under section 14Z59 of the National Health Service Act 2006.
- ~~4.3 To provide the overarching strategic partnership for the health and care system, setting the vision and strategy.~~
- ~~4.4 To provide oversight of the work undertaken by the member partners to take forward the Lincolnshire ICS to deliver the 'triple aim' duty for all NHS organisations of better health for the whole population, better quality care for all patients and financially sustainable services for the taxpayer.~~
- ~~4.5 To provide a system wide governance forum, including NHS, local government and wider partners, to enable collective focus and direction to the responsibilities and decision making of the individual partners.~~

5. MEMBERSHIP

5.1 The membership of the Board will comprise the following (* denotes statutory members of the Health and Wellbeing Board as required [by Section 194 of the Health and Social Care Act 2012¹](#)):

- The Executive Councillor for NHS Liaison, Community Engagement, Registration and Coroners
- The Executive Councillor for Children's Services, Community Safety and Procurement
- The Executive Councillor for Adult Care and Public Health
- Five further County Councillors
- The Director of Public Health*
- The Executive Director of Children Services*
- The Executive Director of Adult Care and Community Wellbeing*
- Chair, ~~NHS Lincolnshire CCG~~ [NHS Lincolnshire Integrated Care Board](#)
- Chief Executive, ~~NHS Lincolnshire CCG~~ [Lincolnshire Integrated Care Board](#)
- Chair, Primary Care Network Alliance
- Chair, United Lincolnshire Hospitals NHS Trust
- Chief Executive, United Lincolnshire Hospitals NHS Trust
- Chair, Lincolnshire Partnership Foundation NHS Trust
- Chief Executive, Lincolnshire Partnership Foundation NHS Trust
- Chair, Lincolnshire Community Health Services NHS Trust
- Chief Executive, Lincolnshire Community Health Services NHS Trust

¹ In addition to the positions highlighted, statutory membership of the Health and Wellbeing Board also includes at least one elected Councillor from the upper tier authority, nominated by the Leader of the Council, and at least one representative from each Clinical Commissioning Group whose area falls within or coincides with the local authority area.

- One designated District Council representative
- The Police and Crime Commissioner for Lincolnshire
- A designated representative of Healthwatch Lincolnshire*

5.2 Associate Members² of the Board are as follows:

- A designated representative from NHSEI
- Chief Constable/representative, Lincolnshire Police
- A designated representative for the Voluntary and Community Sector
- A designated representative from Higher Education
- A designated representative from the Greater Lincolnshire Local Enterprise Partnership

5.3 The Board will confirm the representative nominations by the partner organisations at the Annual General Meeting.

5.4 Board Members, through a majority vote, have the authority to approve individuals as Associate Members of the Board. The length of their membership will be for up to one year and will be subject to re-selection at the next Annual General Meeting (AGM).

5.5 Each non statutory member of the Board shall nominate a named substitute and provide details to the LCC Democratic Services Officer.

5.6 Two working days advance notice, that a substitute member will be attending a meeting of the Board, needs to be given to the LCC Democratic Services Officer.

5.7 Substitute members will have the same powers as Board Members.

6. CHAIR AND VICE CHAIR

6.1 The Board shall elect the Chair and Vice Chair at each AGM

6.2 The Chair and Vice Chair will not be from the same organisation.

6.3 The appointment will be by a majority vote of all Board Members/substitutes present at the meeting and will be for a term of one year.

7. ACCOUNTABILITY

7.1 The Board carries formal delegated authority to carry out its functions under Section ~~195 and 196 of the Health and Social Care Act 2012~~ 4 above from the County Council.

7.2 Save for the statutory functions referred to in paragraph 7.1 the Board will not have decision-making powers and will not exercise any functions of any other partner body. It will discharge its responsibilities by means of recommendation to the relevant partner organisations, who will act in accordance with their respective powers and duties to improve health and wellbeing

² Associate member status is appropriate for individuals wanting to be involved with the work of the HWB, but who are not designated as core members. The HWB has the authority to invite associated members to join and approve their membership before they take their place. Associate members will not, unless specifically requested, be consulted on dates and venues of meetings but are invited to submit agenda items and have a standing invitation to attend meetings if an issue they are keen to discuss is on the agenda. Associated members will not have voting rights at HWB meetings.

of the people living in Lincolnshire.

- 7.3 NHS Members will ensure that they keep their organisation advised on the work of the Board.
- 7.4 The District Council Member will ensure that they keep all District Councils advised on the work of the Board.
- 7.5 Board members bring the responsibility, accountability and duties of their individual roles to the Board to provide information, data and consultation material appropriate to inform the discussions and decisions.
- 7.6 ~~The arrangements for the Board to fulfil the role of the ICSPB do not affect the role and functions of the Health Scrutiny Committee for Lincolnshire.~~
- 7.7 The Board will report to Full Council and [to](#) NHSEI via the Regional Team as required.
- 7.8 The Board will provide information to the public through publications, local media, and wider public activities and by publishing the minutes of meetings on the County Council website ~~and Lincolnshire's Integrated Care System website.~~
- 7.9 When required the members of the Board will take place in round table discussions with the public, voluntary, community, private and independent sectors to ensure there is a 'conversation' with Lincolnshire communities about health and wellbeing.

8. ROLES AND RESPONSIBILITIES OF BOARD MEMBERS

- 8.1 To work together effectively to ensure the delivery of the functions and shared objectives are met for the benefit of Lincolnshire's communities.
- 8.2 To work collaboratively to build a partnership approach to key issues and provide collective and shared leadership for the communities of Lincolnshire.
- 8.3 To participate in discussions to reflect the views of their partner organisations, being sufficiently briefed and able to make recommendations about future policy developments and service delivery.
- 8.4 To champion the work and partnership approach in wider networks and in the community.
- 8.5 To ensure that there are communication mechanisms in place within the partner organisations to enable information about the priorities and recommendations are disseminated and appropriate action is taken to ensure the shared objectives are met.
- 8.6 To demonstrate commitment by prioritising attendance at meetings and development sessions.
- 8.7 To demonstrate commitment by prioritising activity in between meetings, such as responding to email communications and providing information within set deadlines.
- 8.8 To treat each other as equals, with respect and demonstrate that they value the contribution of others by listening and responding and encouraging real dialogue.

8.9 To act in accordance with the Board Member's roles and responsibilities listed in Appendix A.

9. BOARD MEETINGS

- 9.1 The Board will meet in public no less than four times per year including an AGM.
- 9.2 Additional meetings of the Board may be convened with the agreement of the Chair and Vice Chair.
- 9.3 The Board will hold development or wider partnership events as required. These meetings will be held in private.
- 9.4 All papers are to be sent to the Programme Manager Strategy and Development no later than 15 working days before the date of the scheduled meeting for approval with the Chair and Vice Chair. The appropriate committee report template should be used.
- 9.5 All finalised agenda items or reports to be tabled at the meeting will be sent by the Programme Manager Strategy and Development to the Democratic Services Officer no later than seven working days in advance of the next meeting. No business will be conducted that is not on the agenda.
- 9.6 Democratic Services will circulate and publish the agenda and reports at least five clear working days prior to the meeting. Exempt³ or Confidential⁴ Information shall only be circulated to Core Members.

10. PROCEDURE AT MEETINGS

- 10.1 Members of the public may attend all formal meetings of the Board subject to the exceptions in the Access to Information Procedure Rules as set out in [Part 4 of Lincolnshire County Council's Constitution](#).
- 10.2 Only Board members, or their substitute, are entitled to speak through the Chair. Associate Members and the public are entitled to speak if pre-arranged with the Chair before the meeting.
- 10.3 The aim of the Board is to make its business accessible to all members of the community and partners. Accessibility will be achieved in the following ways:
- 10.3.1 Ensuring adequate access to Board meetings.
- 10.3.2 To include a work programme of planned future work on the agenda.
- 10.3.3 Reports and presentations are in a style that is accessible to the wider community, and of a suitable length, so that their content can be understood.

³ Exempt Information is information falling within any of the descriptions set out in Part I of Schedule 12A of the Local Government Act 1972 subject to the qualifications set out in Part II and the interpretation provisions set out in Part III of the said schedule.

⁴ Confidential Information is information furnished to partner organisations or the Board by a government department upon terms (however expressed) which forbid the disclosure of the information to the public or information the disclosure of which would breach any enactment.

- 10.3.4 Enabling the recording of meetings to assist the secretariat in accurately recording actions and decisions.

11. QUORUM

- 11.1 Any full meeting of the Board shall be quorate if not less than a third of the Board membership are present.
- 11.2 This third should include the following:
- Either the Board Chair or Vice Chair, and in addition
 - A Lincolnshire County Council Executive Councillor
 - ~~An NHS Chair~~ An NHS Lincolnshire Integrated Care Board Representative
- 11.3 Failure to achieve a quorum within thirty minutes of the scheduled start of the meeting, or should the meeting become inquorate after it has started, shall render the meeting adjourned until the next scheduled meeting of the Board.

12. DECLARATIONS OF INTEREST

- 12.1 At the start of all meetings, all core members who are members of Lincolnshire County Council shall declare any interest in accordance with the Member's Code of Conduct which is set out in [Part 5 of the Lincolnshire County Council's Constitution](#)

13. VOTING

- 13.1 Each core member or substitute member shall have one vote.
- 13.2 Wherever possible, decisions will be reached by consensus. In exceptional circumstances and where decisions cannot be reached by consensus of opinion, voting will take place and decisions agreed by a simple majority. The Chair will have a casting vote.
- 13.3 **Except in relation to the matters referred to in Section 4 above, decisions** of the Board will be as recommendations to the partner organisations to deliver improvements in the health and wellbeing of the population of Lincolnshire.

14. CONDUCT OF MEMBERS AT MEETINGS

- 14.1 It is important to ensure that there is no impression created that individuals are using their position to promote their own interests, whether financial or otherwise, rather than the general public interest.
- 14.2 When at Board meetings or when representing the said Board, in whatever capacity, a member must uphold the seven [Nolan Principles of Public Life](#):
- Selflessness
 - Integrity
 - Objectivity
 - Accountability

- Openness
- Honesty
- Leadership

15. MINUTES

- 15.1 Democratic Services shall minute the meetings and produce and circulate an action log as part of the agenda to all core members.
- 15.2 Democratic Services will send the draft minutes to the Director of Public Health, Chief Executive of ~~NHS Lincolnshire CCG~~ the NHS Lincolnshire Integrated Care Board and lead officers within ten working days of the meeting for comment.
- 15.3 The draft minutes, following comment from relevant officers (point 15.2 above), will be circulated to core members.
- 15.4 The draft minutes will be approved at the next quorate minuted meeting of the Board.
- 15.5 LCC Democratic Services will publish the minutes, excluding Exempt and Confidential Information, on the Lincolnshire County Council website.

16. OFFICER AND ADMINISTRATIVE SUPPORT

- 16.1 Appropriate officer and administrative support to be provided by Lincolnshire County Council ~~and NHS Lincolnshire CCG.~~

17. EXPENSES

- 17.1 Partnership organisations are responsible for meeting the expenses of their own representatives.

18. OPERATIONAL/WORKING SUBGROUPS

- 18.1 With the agreement of the Board, operational/working subgroups can be set up to consider specific issues or areas of work to support the activities of the Board. Operational/working subgroups will be responsible for arranging the frequency and venue of their meetings.
- 18.2 Any recommendations of the operational/working subgroup will be made to the Board who will consider them in accordance with these terms of reference.

19. REVIEW

- 19.1 This document will be reviewed on an annual basis and confirmed at the AGM, or earlier if necessary.
- 19.2 Any amendments shall only be included by a majority vote.

Signature:

Signature:

Chair
Lincolnshire Health and Wellbeing Board

Vice Chair
Lincolnshire Health and Wellbeing Board

Date:

Date:

Key roles and responsibilities of individual core board members

Core Member	Key Roles and Responsibilities
Lincolnshire County Council Executive Members	<ul style="list-style-type: none"> • Report any issues raised by the public to the Board • Report any issues raised by other councillors to the Board • Provide strategic direction in relation to Lincolnshire's Joint Health and Wellbeing Strategy • Report publicly on the work and progress of the Board • Report to Executive on the work and progress of the Board • Promote and ensure co-production of all commissioning plans and proposals
Lincolnshire County Councillor	<ul style="list-style-type: none"> • Report publicly on the work and progress of the Board • Report any issues raised by the public to the Board • Report any issues raised by other councillors to the Board
Director of Public Health	<ul style="list-style-type: none"> • Update the Board on public health related matters • Ensure Lincolnshire is addressing health inequalities and promoting the health and wellbeing of all Lincolnshire residents • Lead the revision and publication of the JSNA • Lead the revision and publication of the Joint Health and Well-being Strategy
Adults and Children's Executive Directors	<ul style="list-style-type: none"> • Report on commissioning activity to the Board • Provide relevant information requested by the Board • Contribute to the creation of the JSNA • Have regard to the JSNA and the JHWS when developing commissioning and budget proposals • Report Board activity to assistant directors and heads of service
NHS Lincolnshire Integrated Care Board (ICB) Clinical Commissioning Group	<ul style="list-style-type: none"> • Ensure that the Clinical Commissioning Group <u>ICB</u> members/partners directly feed into the JSNA • Have regard to the JSNA and the JHWS when developing commissioning and budget proposals • Report commissioning activity to the Board • Report Board activity to other Clinical Commissioning Group <u>ICB</u> members
Lincolnshire Healthwatch Representative	<ul style="list-style-type: none"> • Reflect the public's views acting as the patient's voice to report any issues raised by the public to the Board • Promote community participation and co-production in support of activity • Ensure evidence from Healthwatch is fed into JSNA evidence base • Report on and from Healthwatch England • Ensure the JHWS reflects the need of Lincolnshire's population • Provide reports to the Board on issues raised by providers or the public of Lincolnshire
District Council Representative	<ul style="list-style-type: none"> • Promote the Board's intentions to District Council partners • Ensure evidence from the District Council is fed into JSNA evidence base • Feedback any issues raised by partner districts or the public to the Board

Core Member	Key Roles and Responsibilities
Office of the Police & Crime Commissioner	<ul style="list-style-type: none"> Update the JHCPB on any relevant commissioning intentions or issues Provide a strategic link between the HWB agenda and community safety Highlight any areas of mutual interest and benefit Have regard to JSNA and JHWBs when developing commissioning and budget proposals
NHS Provider Organisations	<ul style="list-style-type: none"> Provide a strategic link between the Board and the STP programme Have regard to the JSNA and the JHWS Provide insight and perspective from the wider NHS in Lincolnshire

Associate Members – <i>individuals wanting to be involved with the work of the HWB, but who are not designated as core members.</i>	Key Roles and Responsibilities
NHS England Representative	<ul style="list-style-type: none"> Update the Board on any national commissioning issues which will affect Lincolnshire’s JHWS Feedback on any issues raised by the Board affecting Lincolnshire to NHSEI Report on direct commissioning activity Have regard to JSNA and JHWS when developing commissioning and budget proposals
Chief Constable/ Representative, Lincolnshire Police	<ul style="list-style-type: none"> Update the Board on any community safety issues which will affect Lincolnshire’s JHWS To support joint working on cross cutting agendas, for example mental health and substance misuse To support partnership working and system integration To support the JSNA and JHWS
Voluntary and Community Sector	<ul style="list-style-type: none"> To act as the representative for the wider voluntary and community sector in Lincolnshire. Establish networks and mechanisms to feedback to the wider voluntary and community sector. Reflect the public’s views acting as a voice to report any issues raised by the public to the Board Promote community participation and co-production in support of activity
<u>Higher Education</u>	<ul style="list-style-type: none"> <u>To act as the representative for the higher education sector in Lincolnshire.</u> <u>To support partnership working and system integration</u> <u>Promote participation and co-production in support of activity</u>
<u>Greater Lincolnshire Local Enterprise Partnership</u>	<ul style="list-style-type: none"> <u>To act as the representative for the business and enterprise sector in Lincolnshire.</u> <u>To support partnership working and system integration</u> <u>Promote participation and co-production in support of activity</u>

7.7 Health and Wellbeing Board

There will be a Health and Wellbeing Board. The Board will comprise:

Eight County Councillors appointed by the Leader of the Council

~~Five further County Councillors~~

The Director of Public Health

The Executive Director – Children’s Services

The Executive Director – Adult Care and Community Wellbeing

Chair, NHS Lincolnshire ~~Clinical Commissioning Group~~ Integrated Care Board

Chief Executive, NHS Lincolnshire ~~Clinical Commissioning Group~~ Integrated Care Board

Chair, Primary Care Network Alliance

Chair, United Lincolnshire Hospitals NHS Trust

Chief Executive, United Lincolnshire Hospitals NHS Trust

Chair, Lincolnshire Partnership Foundation NHS Trust

Chief Executive, Lincolnshire Partnership Foundation NHS Trust

Chair, Lincolnshire Community Health Services NHS Trust

Chief Executive, Lincolnshire Community Health Services NHS Trust

One designated District Council representative

A designated representative of Healthwatch Lincolnshire

The Police and Crime Commissioner for Lincolnshire

Functions

- To encourage persons who arrange for the provision of any health and social care services in the area to work in an integrated manner.
- To provide such advice, assistance or other support as it thinks appropriate for the purpose of encouraging joint commissioning.
- To prepare and publish a Joint Strategic Needs Assessment
- To prepare and publish a Joint Health and Wellbeing Strategy
- To produce the Pharmaceutical Needs Assessment (PNA) in accordance with the NHS (Pharmaceutical and Local Pharmaceutical Services) Regulations 2013 (SI 2013/349) and liaising with NHS England and Improvement (NHSEI) to ensure recommendations or gaps in services are addressed.
- ~~➤ To provide the overarching strategic partnership for the health and care system, setting the vision and strategy.~~
- ~~➤ To provide oversight of the work undertaken by member partners to take forward the Lincolnshire ICS to deliver the ‘triple aim’ duty for all NHS organisations of better health for the whole population, better quality for all patients and financially sustainable services for the taxpayer.~~
- ~~➤ To provide a system wide governance forum, including NHS, local government and wider partners, to enable collective focus and direction to the responsibilities and decision making of the individual partners.~~
- To give its opinion to the Integrated Care Board (ICB) on whether the draft ICB 5 Year Plan takes proper account of the Joint Health and Wellbeing Strategy under section 14Z54 of the National Health Service Act (2006).

- To determine whether to give to NHS England its opinion on whether the published ICB 5 year plan takes proper account of the Joint Health and Wellbeing Strategy under section 14Z55 of the National Health Service Act (2006).
- To fulfil its role as consultee in respect of the ICB's annual review of the steps that the ICB has taken to implement the Joint Health and Wellbeing Strategy under section 14Z58 of the National Health Service Act (2006).
- To respond to consultation by NHS England on any steps that the ICB has taken to implement the Joint Health and Wellbeing Strategy as part of NHS England's annual performance assessment of the ICB under section 14Z59 of the National Health Service Act (2006).

Quorum

One third of the membership of the Board to include an NHS Lincolnshire Integrated Care Board representative-Chair, a Lincolnshire County Council Executive Councillor and either the Chairman or Vice Chairman of the Board.

Frequency of Meetings

The Board shall meet no less than four times each year including an AGM.

Chairman and Vice Chairman

The Board shall elect its Chairman and Vice Chairman at its AGM.

Voting

Each member of the Board shall have one vote and decisions will be made by a simple majority. The Chairman will have a casting vote.

Substitutes

Each member of the Board can nominate a named substitute. Two working days advanced notice that a substitute member can attend a meeting of the Board will be given to the Democratic Services Manager. Substitute members will have the same powers as Board members.



Open Report on behalf of Andrew Crookham, Executive Director - Resources

Report to:	County Council
Date:	27 September 2022
Subject:	Humber and Lincolnshire Joint Health Overview and Scrutiny Committee

Summary:

On 16 May 2022, the NHS in the Humber area issued a letter indicating that various relevant NHS bodies would be bringing forward proposals for reconfigurations of acute hospital services in the Humber area under the Humber Acute Services Programme. This is expected to include some NHS services provided at the Diana, Princess of Wales Hospital, in Grimsby and Scunthorpe General Hospital. Both these hospitals and others in the NHS Humber area are used by a significant number of residents in the administrative county of Lincolnshire.

The letter invited East Riding of Yorkshire Council, Hull City Council, Lincolnshire County Council, North Lincolnshire Council and North East Lincolnshire Council to form a Joint Health Overview and Scrutiny Committee for the purpose of joint consultation on the proposals.

Under Regulation 30 of the *Local Authority (Public Health, Health and Wellbeing Boards and Health Scrutiny) Regulations 2013*, where the NHS consults more than one local authority on a proposed reconfiguration of services those authorities must appoint a joint overview and scrutiny committee for the purposes of the consultation.

This report invites the County Council to approve the establishment of and its participation in a temporary joint health overview and scrutiny committee, for the purpose of responding to any joint consultation on any proposed reconfiguration of NHS services arising out of the Humber Acute Services Programme, and to appoint three members with voting rights on the Committee.

Recommendation(s):

That the County Council:-

- (1) approves the establishment of and the participation of the County Council in a Humber and Lincolnshire Joint Health Overview and Scrutiny Committee, established for the purposes of responding to joint consultation on any proposed substantial reconfiguration of NHS services in the Humber area arising out of the Humber Acute Services Programme to be constituted pursuant to Regulation

30(5) of the Local Authority (Public Health, Health and Wellbeing Boards and Health Scrutiny) Regulations 2013.

- (2) approves the appointment of three members of the Council to such Joint Health Overview and Scrutiny Committee, , with these appointments to be made in accordance with section 15 of the Local Government and Housing Act 1989 (duty to allocate seats to political groups).
- (3) That authority be delegated to the Chief Executive, in consultation with the Leader of the Council and the Chairman of Health Scrutiny Committee for Lincolnshire, to approve the detailed terms of reference for the joint health overview and scrutiny committee.

Alternatives Considered:

Regulation 30(5) of the *Local Authority (Public Health, Health and Wellbeing Boards and Health Scrutiny) Regulations 2013* requires the establishment of a joint health overview and scrutiny committee where the NHS intends to consult more than one local authority. No alternative has therefore been considered.

Once the response to a consultation falls within the remit of a mandatory joint committee, there is no opportunity for the Health Scrutiny Committee for Lincolnshire to use any of the powers in the regulations, including commenting on the proposals, or requiring the attendance of representatives before it, or the submission of information by the NHS. In addition, any powers of referral to the Secretary of State for Health and Social Care are removed and can only be exercised by the joint committee.

The Health Scrutiny Committee would still be in a position to respond to any public consultation undertaken by the NHS. However, it would be doing so outside the scope of the *Local Authority (Public Health, Health and Wellbeing Boards and Health Scrutiny) Regulations 2013*.

Reasons for Recommendations:

The recommendations set out the proposed response of the County Council to the requirement to establish a joint health overview and scrutiny committee in circumstances where the NHS has clearly signalled its intention to consult more than one local authority concerning changes to services in the Humber area.

There is an intention by the other four local authorities in receipt of the letter issued on behalf of the NHS in the Humber area that three voting members be appointed by each of the five participating local authorities and the joint committee be titled the 'Humber and Lincolnshire Joint Health Overview and Scrutiny Committee'.

1. Background

Humber Acute Services Programme – Joint Health Scrutiny Arrangements

On 16 May 2022, the Humber and North Yorkshire Health and Care Partnership (on behalf of the Humber Acute Services Programme Team) wrote to the chief executives of five local authorities, including the Chief Executive of Lincolnshire County Council, seeking the establishment of a joint health overview and scrutiny committee to consider hospital reconfiguration proposals in the Humber area. The other four local authorities in receipt of the letter were the East Riding of Yorkshire, Hull City, North Lincolnshire and North East Lincolnshire.

In its letter the NHS restated the provisions in the regulations, which make provision for the establishment of *mandatory* joint health overview and scrutiny committees, where NHS bodies plan to consult more than one local authority in relation to any specific proposed substantial service reconfiguration. The letter also restated the provision whereby only the identified joint health overview and scrutiny committee may:

- (a) make comments on the proposal(s) under consideration;
- (b) require the provision of information about the proposal(s) under consideration; or
- (c) require a member or employee of the relevant NHS body to attend before it to answer questions in connection with the consultation and the proposal(s) under consideration.

In response to the letter, it is proposed to form a joint health overview and scrutiny committee, entitled the Humber and Lincolnshire Joint Health Overview and Scrutiny Committee. It will comprise three councillors from each of the five local authorities, whose residents are likely to be affected by any proposed substantial reconfiguration of NHS services. As part of this plan, terms of reference for the joint committee are being developed and are under discussion between the five local authorities involved. It is proposed that the Chief Executive, in consultation with the Leader of the Council and the Chairman of the Health Scrutiny Committee for Lincolnshire, is authorised to approve the finalised terms of reference.

This Report therefore seeks approval for Lincolnshire County Council participation in the temporary joint committee and the appointment of three members to serve on the Humber and Lincolnshire Joint Health Overview and Scrutiny Committee. This joint committee would be a body to which section 15 of the Local Government and Housing Act 1989 (duty to allocate seats to political groups) applies. Furthermore, under section 9FA(3) of the Local Government Act 2000 as applied by the 2013 Regulations, executive councillors are not able to serve as members of the joint committee.

Venues for Meetings of Joint Health Overview and Scrutiny Committee

All meetings of the Humber and Lincolnshire Joint Health Overview and Scrutiny Committee will be required to take place in person, as it is a formal joint committee. There is a proposal in the draft terms of reference for the venue and chairmanship to rotate between the five local authorities involved. This means that meetings are likely to be held at the council offices of the participating local authorities, for example in Beverley, Grimsby, Hull or Scunthorpe, in addition to Lincoln.

North Yorkshire and Humber Joint Health Overview and Scrutiny Committee

The six local authorities in the North Yorkshire and Humber Integrated Care System (ICS) area, which comprises (either wholly or in part) the City of York, the East Riding of Yorkshire, Hull City, North Lincolnshire, North East Lincolnshire and North Yorkshire, had previously established a joint health overview and scrutiny committee for their area, with a wide remit. This joint committee was appointed under Regulation 30(1) of the *Local Authority (Public Health, Health and Wellbeing Boards and Health Scrutiny) Regulations 2013*.

The joint committee's wide remit had included responding to any reconfiguration proposals for hospital services arising from the Humber Acute Services programme. Following an invitation from these councils, on 20 May 2022 the County Council appointed a non-voting representative to this joint committee. However, while the North Yorkshire and Humber Joint Health Overview and Scrutiny Committee will remain, it will not now be considering any reconfiguration proposals for hospital services from the Humber Acute Services programme, so therefore the appointment made by the County Council in May 2022 has been superseded.

Humber Acute Services Programme

The Humber Acute Services Programme covers hospital services provided by two trusts: Northern Lincolnshire and Goole NHS Foundation Trust (NLaG) and Hull University Teaching Hospitals NHS Trust (HUTH). NLaG operates Diana, Princess of Wales Hospital, Grimsby, and Scunthorpe General Hospital (as well as Goole District Hospital). The hospitals in Grimsby and Scunthorpe are used by a significant number of residents in Lincolnshire. During 2021-22 £53.5 million of acute hospital activity was commissioned from NLaG by the NHS in Lincolnshire as part its baseline contract.

The Humber Acute Services Programme has been following a different timetable to the Lincolnshire Acute Services Review, which completed its formal public consultation in December 2021, with a decision made by the Lincolnshire Clinical Commissioning Group Board in May 2022. The Humber programme is still at the pre-consultation business case stage. When finalised the pre-consultation business case will be submitted to NHS England, so that it can be considered as part of NHS England's 'gateway review' process. Public consultation will only begin once NHS England has approved the pre-consultation business case.

The Humber Acute Services Programme is expected to include proposals for three types of hospital services, and the potential implications for Lincolnshire residents are stated below:

- Urgent and Emergency Care - Currently full A&E services are provided in Grimsby and Scunthorpe. Any plans for change could lead to increased demand on A&E (or urgent treatment centre) services in Lincolnshire
- Maternity, Neonatal Care and Paediatrics - Currently consultant-led maternity services are provided in Grimsby and Scunthorpe. If one or other of these were to convert to a midwifery-led unit, there would be wider impacts, for example more demand for the services provided by United Lincolnshire Hospitals NHS Trust. Similarly with paediatrics, if for example paediatrics were to be curtailed in Grimsby, this would mean limited paediatric services all along the east coast of Greater Lincolnshire.
- Planned Care and Diagnostics - References in the documentation so far are to protecting planned care from A&E and other pressures, so operations and treatments are not cancelled. This might mean approaches along the lines of the proposed centres of excellence in the Lincolnshire ASR, for stroke services and orthopaedics. Any proposed centres of excellence in Hull would lead to increased travel costs for Lincolnshire patients.

In view of the above, it is important that a response is made to any consultation by the NHS, to protect the interests of Lincolnshire patients. If the proposals pass through the NHS 'gateway' review during the autumn, it would be likely that a meeting of a joint committee would be convened shortly after.

2. Legal Issues:

Equality Act 2010

Under section 149 of the Equality Act 2010, the Council must, in the exercise of its functions, have due regard to the need to:

- Eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under the Act.
- Advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it.
- Foster good relations between persons who share a relevant protected characteristic and persons who do not share it.

The relevant protected characteristics are age; disability; gender reassignment; pregnancy and maternity; race; religion or belief; sex; and sexual orientation.

Having due regard to the need to advance equality of opportunity involves having due regard, in particular, to the need to:

- Remove or minimise disadvantages suffered by persons who share a relevant protected characteristic that are connected to that characteristic.
- Take steps to meet the needs of persons who share a relevant protected characteristic that are different from the needs of persons who do not share it.

- Encourage persons who share a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low.

The steps involved in meeting the needs of disabled persons that are different from the needs of persons who are not disabled include, in particular, steps to take account of disabled persons' disabilities.

Having due regard to the need to foster good relations between persons who share a relevant protected characteristic and persons who do not share it involves having due regard, in particular, to the need to tackle prejudice, and promote understanding.

Compliance with the duties in section 149 may involve treating some persons more favourably than others.

The duty cannot be delegated and must be discharged by the decision-maker. To discharge the statutory duty the decision-maker must analyse all the relevant material with the specific statutory obligations in mind. If a risk of adverse impact is identified consideration must be given to measures to avoid that impact as part of the decision-making process.

There no implications arising from the recommendations in this report for those with a protected characteristic, as defined by the Equality Act 2010.

Joint Strategic Needs Assessment (JSNA and the Joint Health and Wellbeing Strategy (JHWS)

The Council must have regard to the Joint Strategic Needs Assessment (JSNA) and the Joint Health and Wellbeing Strategy (JHWS) in coming to a decision.

Any appointed representatives are expected to take account of both the Lincolnshire Joint Strategic Needs Assessment and the Lincolnshire Joint Health and Wellbeing Strategy. Similarly, there would be an expectation that the representatives appointed by the other local authorities in the North Yorkshire and Humber NHS area would take account of their own joint strategic needs assessments and joint health and wellbeing strategies in representing their won authorities.

Crime and Disorder

Under section 17 of the Crime and Disorder Act 1998, the Council must exercise its various functions with due regard to the likely effect of the exercise of those functions on, and the need to do all that it reasonably can to prevent crime and disorder in its area (including anti-social and other behaviour adversely affecting the local environment), the misuse of drugs, alcohol and other substances in its area and re-offending in its area.

There are no direct implications relating to the prevention of crime and disorder arising from the recommendations in this report.

3. Conclusion

Given the requirements of Regulation 30(5) of the *Local Authority (Public Health, Health and Wellbeing Boards and Health Scrutiny) Regulations 2013* and the issue of a letter on behalf of the Humber Acute Programme, approval is sought for the County Council's establishment of and participation in the proposed Humber and Lincolnshire Joint Health Overview and Scrutiny Committee, and the appointment of three members to serve on the Committee.

As discussions are continuing on the detail of the terms of reference, it is proposed that a delegation is made to the Chief Executive, in consultation with the Leader of the Council and the Chairman of the Health Scrutiny Committee for Lincolnshire, so that these can be approved in advance of any first meeting, which may take place during the autumn of 2022.

4. Legal Comments:

The County Council is under a statutory obligation to establish a joint committee to respond to NHS proposals which involve consultation with more than one local authority.

The Report sets out proposals which would ensure the Council complies with this statutory obligation. The legal requirements relating to membership of the joint Committee are set out in the Report.

The decision is lawful and within the remit of the full Council.

5. Resource Comments:

There are no significant financial implications relating to the approved budget of the Council arising from the recommendations in this report.

6. Consultation

a) Has Local Member Been Consulted?

Not applicable.

b) Has Executive Councillor Been Consulted?

Yes.

c) Scrutiny Comments

The approval of any joint health overview and scrutiny arrangements, and the appointment of representatives to a joint health overview and scrutiny committee fall outside the remit of the Health Scrutiny Committee for Lincolnshire.

d) Risks and Impact Analysis

These are set out in the report, but essentially, if the Council were not to make participate in the Joint Committee it would be in breach of its statutory obligation under the 2013 Regulations, and would forgo the opportunity of responding to the consultation on any proposed reconfigurations to NHS hospital services in the Humber area affecting Lincolnshire residents.

7. Background Papers

Letter from Humber and North Yorkshire Health and Care Partnership (on behalf of Humber Acute Services Programme Team), to the chief executive of five local authorities, 16 May 2022.	Democratic Services, Lincolnshire County Council (Email: DemocraticServices@lincolnshire.gov.uk)
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This report was written by Simon Evans, Health Scrutiny Officer, who can be contacted by telephone via 07717 868930 or via email at Simon.Evans@lincolnshire.gov.uk